





Deliverable D3.1 CSIRT model dedicated to railway: 1st release

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Table of Contents

1	EXECU	TIVE SUMMARY	1
2	ABBRE	VIATIONS AND ACRONYMS	3
	2.1 GLO	SSARY	4
		CSIRT DEFINITIONS.	
_		ROUND	
3			
		ITION OF THIS DOCUMENT WITHIN 4SECURAIL PROJECT	
	3.2 REL	ATIONSHIP TO 4SECURAIL PROJECT AND SHIFT2RAIL	4
4	OBJEC	TIVE/AIM	5
	4.1 SPE	CIFIC OBJECTIVES OF THIS DOCUMENT	5
	4.2 COL	LABORATION WITH COMPLEMENTARY ACTIVITY	5
	4.3 STR	JCTURE OF THIS REPORT	ε
5	CONT	XT: CYBERSECURITY IN THE EU RAILWAY COMMUNITY	8
	5.1 EU	RAILWAY COLLABORATION FOR CYBER SECURITY	8
	5.1.1	Single European Railway Area: Need for Shared Security Response	
	5.1.2	EU Policy and Legal Context for Cyber Security	
		AND ENISA SUPPORT FOR CYBER SECURITY NETWORKING	
	5.2.1	MeliCERTes: EU and ENISA Platform for CSIRT Collaboration	
	5.2.2	CEF Service Platform for ISACs	
	5.2.3	European Aviation ISAC	
	5.2.4	EU Rail ISAC	
	5.3 CSII 5.3.1	RT AND RELATION TO ER-ISAC	
	5.3.1 5.3.2	ER-ISAC	
	5.3.3	UIC	
		AL REQUIREMENTS FOR A RAIL CSIRT	
6		RESEARCH: ANALYSIS OF CSIRT MODELS	
•		ERAL APPROACHES AND THEIR ELEMENTS	
	6.1.1	General Example: Carnegie Mellon CSIRT Workflow Model (Operational)	
	6.1.2	General Example: Organisational Model for EU-Rail CSIRT Collaboration	
		RT Examples: Significant features of Relevance to EU Rail	
	6.2.1	CERT.NL	
	6.2.2	CIRCL.LU	20
	6.2.3	RAIL.IM	20
	6.2.4	NATO NCIRC	20
	6.2.5	ENISA essential model	
	6.2.6	Comparison of Examples	
		RT COORDINATION EXAMPLES: COORDINATING CSIRTS	
	6.3.1	CERT-CC: CSIRT Coordination and Support	
	6.3.2	FIRST CSIRT NETWORK: CSIRT Development and Support	
	6.3.3	EC CSIRT Network: Member State CSIRT Coordination Comparison of Examples	
	6.3.4		
7		RING THE VISION OF THE KEY EU STAKEHOLDERS: SURVEYS AND INTERVIEWS	
		OPEAN SURVEY OF RAILWAY SECURITY STAKEHOLDERS/EXPERTS	
	7.1.1	General Profile of Respondents	
	7.1.2	Sharing Cyber Threat Information	
	7.1.3	Help in Defining/Testing a Cyber Security Collaborative Platform	







	7.1.4	Respondent Organisation's Cyber Security Actions	32
	7.1.5	Threat Intelligence Tools and Information Sharing	34
	7.1.6	Access to Information	37
	7.1.7	Platform Facilities	38
	7.1.8	Relationship to ER-ISAC & NIS Directive	39
	7.1.9	Respondents Advice and Comments to the Study	41
-	7.2 INT	erviews with Key EU Railway Security Stakeholders	
	7.2.1	Current and Future Needs	42
	7.2.2	Future Implementation	
	7.2.3	Membership	
	7.2.4	Other Issues and Ideas	
	7.2.5	Further Collaboration	
7	_	FIRST 4SECURAIL WORKSHOP ON RAIL CSIRT	_
8	FUNC	TIONALITY STATEMENT: AN INFORMATION SHARING AND INTELLIGENCE BUILDING MODEL BET	WEEN EU
RAI		ITY ACTORS	
		TIONALE: THE CHIRP4RAIL CONCEPT	
8	3.2 Fur	NCTIONALITY: FROM DATA AND INFORMATION EXCHANGE TO INTELLIGENCE	
	8.2.1	Registration / signup: declaring a Rail Security Team (RST)	
	8.2.2	Information sharing	51
	8.2.3 Datah	Intelligence building: aggregation, analysis, filtering, prioritisation for a Rail Security Intelligen ase	
	8.2.4	Actionable intelligence dissemination	
ç		GANISATIONAL REQUIREMENTS: MANAGING COLLABORATION	
9		DRAFT OF THE CHIRP4RAIL MODEL	
		NCTIONAL MODEL	
5		GANISATIONAL MODEL	
	9.2.1	Actors, roles and functions	
	9.2.2	Management	
_	9.2.3	Information and data workflow: a value-adding process	
į		HNICAL MODEL	
	9.3.1	Event model	
	9.3.2	Taxonomies: CERT XLM map with SoTA of X-RAIL-EC1	
	9.3.3	Access control management	
	9.3.4	Data model example	
	9.3.5	Threat Intelligence Exchange communication protocol	
10		NE CHIRP4RAIL PLATFORM AND FUTURE STEPS	
1	L0.1	THREAT INTELLIGENCE PLATFORMS (TIPS)	
	10.1.1	,	
	10.1.2	,	
1		THE CHIRP4RAIL: COLLABORATIVE THREAT INTELLIGENCE PLATFORM FOR RAIL APPROACH	
	10.2.1		
	10.2.2	-, -,,	
	10.2.3	Exemplifying use cases for the Threat Intelligence Sharing Platform (dataflows)	72
11		LUSIONS	
1		SUMMARY OF THE MAIN CONCLUSIONS FOR THIS DELIVERABLE	
1	L1.2	FUTURE WORK	76
12	REFER	ENCES	78
13	∆ DDF !	NDICES	80







13.1	Annex 1 – Summarised CSIRT Examples	.80
13.2	ANNEX 2 – SUMMARISED CSIRT COORDINATION EXAMPLES	.86
13.3	ANNEX 3 – ATTRIBUTES TYPE IN THE MISP FORMAT	.89





1 Executive Summary

This document provides a **draft design of the 4SECURail CSIRT model for the European railway sector:** the **CHIRP4Rail concept** — Collaborative tHreat Intelligence Platform for Rail — aims to coordinate the different Rail Operators of Essential Services' (OES) security teams in sharing cross border threat/incident information. In such a scenario, the model must clearly determine what can be shared, with whom, under what circumstances, and how (e.g. automated sharing of incident declaration).

The work presented in this report is extensively addressing all activities developed towards the achievement of the first draft CSIRT model (CHIRP4Rail) dedicated to the European railway sector. This includes firstly a detailed analysis of the operating context and related initiatives, and desk research on existing models and interactive research with surveys and interviews to the key stakeholders; secondly, the conceptualisation of the CHIRP4Rail concept; and finally, the definition and design of the CHIRP4Rail model and initial outline of the future CHIRP4Rail collaborative platform prototype fulfilling the specific needs of the railway sector.

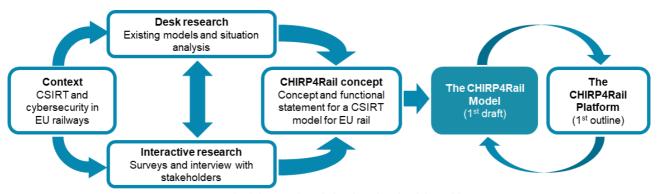


Figure 1: Methodology and work developed in the deliverable D3.1

An in-depth analysis on the relevant context analysed the key initiatives and stakeholders (especially relevant is the role of the ER-ISAC and the UIC; and related initiatives such as X2Rail-3) as well as the position of 4SECURail in relation to them, thus sets the basis for this work at the time of this report. Then, building on that context, the research leading to the definition of the 4SECURail CSIRT model was addressed following a twofold research approach: i) through desk research to analyse in detail and identify the connections and synergies with the relevant railway contexts (situation analysis); and ii) through interactive research conducted using both surveys and interviews with the key stakeholders, including Infrastructure Managers (IM), Railway Undertakings (RU), Digital Service Providers (DSP) and Suppliers (as defined by the NIS Directive); and high level stakeholders like the European Commission, and relevant agencies like ERA and ENISA.

The joint analysis resulted on the following main conclusions for the 1st draft of the CHIRP4Rail concept model and functionality statement:

- Railway security stakeholders do not feel "CSIRT" is an appropriate term for model collaboration and platform at European level.
- The network of cyber security experts dedicated to the railway sector is created under the umbrella of UIC/ER-ISAC.

4SECURail - GA 881775 1 | 92







- Data flows and workflows should be focussed on threats (incidents and / or vulnerabilities).
 The dataflows should be well defined in order to be implemented on CHIRP4Rail collaborative platform.
- The collaboration model and platform (the CHIRP4Rail concept) should be built based on a bottom-up approach, on top of existing processes and tools, and as a hub centre for threat intelligence expertise.
- The natural place for hub and **platform management** should be the UIC/ER-ISAC initiative.

Based on the above conclusions and the functionality statement, the 4SECURail 1st draft CSIRT model has then been elaborated. This model has been developed in this deliverable as follows: firstly, and most importantly, as the main goal of this report, the first draft of the CHIRP4Rail Model was addressed from a threefold perspective, developing the functional, organisational and technical aspects of the proposed model; and secondly, in the final part of the report, an early outline of the key functional and technical aspects of the CSIRT platform is presented as an anticipation, to be elaborated in further tasks.

This work will be further elaborated in the consequent tasks and deliverables:

- A final version of this model after interaction and validation through workshops and interaction with key stakeholders will be documented in deliverable D3.2.
- The 4SECURail CSIRT collaborative platform prototype supporting this model will be released in deliverable D3.3.

4SECURail - GA 881775 2 | 92







2 Abbreviations and Acronyms

2.1 Glossary

Abbreviation / Acronyms	Description
APT	Advanced Persistent Threat
CERT	Computer Emergency Response Team
CHIRP4Rail	Collaborative tHreat Intelligence for Rail Platform
CI	Critical Infrastructure
CISO	Chief Information Security Officer
СРО	CHIRP4Rail Platform Operator
CSIRT	Computer Security Incident Response Team
СТІ	Cyber Threat Intelligence
СТР	Cyber Threat Provider
DOS	Denial of Service (attack type)
DSP	Digital Service Provider
ECG	European Cooperation Group (deals with NIS transposition)
ECN	European CSIRTs Network (supports / coordinates CSIRTs)
ER-ISAC	European Railway Information Sharing and Analysis Centre
ICS	Industrials Control Systems
IM	Infrastructure Manager
ISO	Information Security Officer
ITS	Intelligent Transport Systems
NIS	Network and Information Security Directive of the EU
OES	Operator of Essential Services
RST	Rail Security Team
RU	Railway Undertakings
SCP	Security Contact Point
SERA	Single European Rail Area
SOC	Security Operations Centre

2.2 Key CSIRT definitions

Key definitions of the CSIRT vocabulary used in this deliverable, according to the [ENISA glossary]:

Term	Definition			
EVENT	Occurrence of a particular set of circumstances (certain or uncertain; single occurrence or a series			
	of occurrences			
INCIDENT	An event that has been assessed as having an actual or potentially adverse effect on the security			
	or performance of a system			
MALWARE	Software intentionally causing damage			
RANSOMWARE	Malware linked to a ransom demand (payment or damage)			
SUPPLIER	A company or organization that provides something needed such as a product or service			
THREAT	Any circumstance or event with the potential to adversely impact an asset through unauthorized			
	access, destruction, disclosure, modification of data, and/or denial of service			
VULNERABILITY	The existence of a weakness, design, or implementation error that can lead to an unexpected,			
	undesirable event compromising the security of the computer system, network, application, or			
	protocol involved			
APT	An advanced persistent threat (APT) is a stealthy computer network threat actor, typically a nation			
	state or state-sponsored group, which gains unauthorized access to a computer network and			
remains undetected for an extended period. In recent times, the term may also refer to non-				
	sponsored groups conducting large-scale targeted intrusions for specific goals.			

4SECURail - GA 881775 3 | 92







3 Background

3.1 Position of this document within 4SECURail Project

The present document constitutes the Deliverable D3.1 "CSIRT model dedicated to railway, 1st release" in the framework of the 4SECURail project, Grant Agreement number 881775 — IP/ITD/CCA 1 — IP2, task 3.1 "CSIRT Model" under Work Package 3 (WP3) "Support to implementation of CSIRT to the railway sector". This WP is developing work stream 2 in 4SECURail to support to implementation of CSIRT to the railway sector.

In the context of Shift2Rail this work addresses the MultiAnnual Action Plan (MAAP) TD2.11 - Cybersecurity which requires, under the Output 3 of the Technical Objectives, to Develop a network of Railway Cybersecurity Experts (CSIRT).

3.2 Relationship to 4SECURail Project and Shift2Rail

The Shift2Rail¹ programme has called for work on defining a draft CSIRT organisational framework, supported by a draft and demonstrated CSIRT Platform, and has selected the 4SECURail project to deliver this CSIRT task. As can be seen in the results reported here, railway security stakeholders do not feel "CSIRT" is an appropriate term for the model collaboration and platform, although under X2RAIL-3 the 4SECURail solution may become part of a future EU Rail CSIRT.

4SECURail - GA 881775

4 | 92

¹ Shift2Rail: https://shift2rail.org







4 Objective/Aim

4.1 Specific objectives of this document

The work stream 2 specific objectives within 4SECURail are:

- 1. To define stakeholder requirements for a European Rail CSIRT collaborative activity, and to co-design with them a first draft CSIRT model for open consultation.
- 2. To test and validate the draft CSIRT model, and to obtain sufficient feedback and co-design input to release the final CSIRT model to support organisational collaboration, as well as collaborative platform design.
- 3. To identify relevant platforms to support CSIRT collaboration and, based on requirements and CSIRT model, specify and adapt to meet CSIRT needs.
- 4. To test and update the CSIRT collaborative environment so as to ensure meeting user needs.

This document has been prepared to especially address Objective 1, therefore the main goal is to design a first version of the 4SECURail CSIRT model for the European railway sector: the CHIRP4Rail concept — Collaborative threat Intelligence Platform for Rail. There is an opportunity to coordinate the different Rail OES security teams in sharing cross border threat / incident information (the CHIRP4Rail concept). In such a scenario, it must be clearly determined what can be shared, with whom, under what circumstances, and how (e.g. automated sharing of incident declaration).

This will further support the other objectives in consequent tasks and deliverables:

- a revised version of this model after interaction and validation through workshop with key stakeholders will be documented in deliverable D3.2; and
- the 4SECURail CSIRT platform prototype supporting this model will be released in deliverable D3.3.

4.2 Collaboration with Complementary Activity

Specifically, in relation to the original call objectives, this work also focuses:

- A. "To capture and specify the *information sources, workflows and data flows* required for the implementation of the CSIRT dedicated to railway sector, based on input to be provided by *complementary activity;*"
- B. "To specify, implement and validate a prototype of the *CSIRT collaborative environment dedicated to railway*, based on the CSIRT workflow model and on the recommendations from the *complementary activity*."

The key complementary activity is the X2RAIL-3 "CSIRT feasibility study" whose original schedule indicated a start date on August 2020, while the 4SECURail CSIRT task started in December 2019. Both projects have been in contact and made presentations of intended work in January 2020 during our kick-off meeting. While 4SECURail had already completed a detailed situation analysis² to inform detailing and nuancing of project work, the complementary project adjusted its "feasibility study" schedule to start in ³[66].

4SECURail - GA 881775 5 | 92

² "Situation Analysis and Position Paper: Towards a 4SECURail CSIRT Model", Internal 4SECURail report, Hit Rail, v1 18th December 2019, v2 16th January 2020.

³ X2RAIL-3 presentation to 4SECURail kick-off meeting, January 2020.







In the case of $\underline{\mathbf{A}}$, above, there is as yet no further detail or explanation of the X2RAIL-3 CSIRT study, or the basis of the presented summary, but we observe that they are consistent with ongoing discussions within the recently formed ER-ISAC which Hit Rail helped to define and to form. Consistency of view is further supported by the fact that the X2RAIL-3 responsible actors are also key actors in the ER-ISAC (Information Sharing and Analysis Centre – see later comparison with CSIRT).

There is therefore a shared and common landscape under consideration, to be clarified and further developed. This will benefit from planned discussions during our planned project actions, including surveys, interviews and workshops involving complementary projects, EU Railway Chief Information Security Officers (CISOs), and with the ER-ISAC.

In the case of $\underline{\mathbf{B}}$, we will use the emerging understanding of complementary activity, the concerns of CISOs and Railway Security Teams captured through our project activities, and the developing CSIRT model to support definition of information sources, workflows, and data flows. These will be fully taken into account in defining and implementing a CSIRT collaborative environment to be delivered and tested with candidate users.

As part of our wider approach, the inputs and shared understandings from complementary projects will be greatly enhanced by the planned interventions with railway security experts, including CISOs and ISOs, as well as S2R JU key stakeholders, digital service providers, CSIRT participants (non-rail), and the ER-ISAC.

4.3 Structure of this report

In order to achieve such objectives as presented in the previous point, the work has been addressed through the following activities defining the structure of the document:

- Section 5 provides an in-depth analysis about the relevant context to this work. Such section
 analyses the key initiatives and stakeholders as well as the position of 4SECURail in relation
 to them, thus sets the basis for this work at the time of this report.
- Then, building on that context, the research leading to the definition of the 4SECURail CSIRT model has been addressed following a twofold approach:
 - o through desk research to identify and describe the relevant railway contexts (situation analysis). The findings have been documented in **Section 6**.
 - o in parallel to that, interactive research have been conducted through both surveys and interviews with key stakeholders: online survey with key rail security stakeholders within Infrastructure Managers (IM), Railway Undertakings (RU), Digital Service Providers (DSP) and Suppliers as defined by the NIS Directive [NIS]; and interviews with high level stakeholders, the European Commission, and relevant agencies. The findings have been included in section 7.

The joint analysis bringing together both research paths have finally been consolidated resulting on the main conclusions as compiled in **section 8**, in the form of the requirements giving place to the functionality statement.

4SECURail - GA 881775 6 | 92







- The 4SECURail CSIRT model has then been elaborated based on and building on such statement. This model has been developed in this document as follows:
 - Firstly, section 9 addresses the main goal of D3.1 by outlining the CSIRT model from a threefold perspective, developing the functional, organisational and technical aspects of the proposed model.
 - Secondly, section 10 adds to that by developing an early outline of the key functional and technical aspects of the CSIRT platform, to be elaborated in further tasks.

While the main goal of this deliverable is the model as defined in section 9, section 10 takes the opportunity to advance on such basis for the work on the CSIRT platform to be further elaborated and implemented by the following tasks, in order to provide a more holistic vision of the CSIRT work stream and constituting the main output of the present deliverable, as input for the further research activities in 4SECURail.

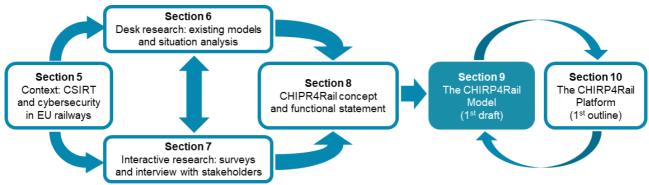


Figure 2: Structure of the deliverable D3.1

The final sections of the document provide the conclusions (section 11), references (section 12) and appendices (section 13).

4SECURail - GA 881775 7 | 92







5 Context: cybersecurity in the EU railway community

5.1 EU Railway Collaboration for Cyber Security

The Shift2Railcall for this action on CSIRT emphasises the need for Railway collaboration, evident also in its various discussions and collaborations, as well as within the industry and its recent ER-ISAC. The basis of need is summarised here for reference.

5.1.1 Single European Railway Area: Need for Shared Security Response

Railways are a particularly strategic area of European Shared Infrastructure and are one of the most extensive cross-border and pan-European "essential services". Railways are conjoined by their physical and IT systems to operate the Single European Railway Area [SERA]. Within the SERA model, widely implemented by European railways, European economic activity benefits from open access operations on railway lines by companies other than those that own those railway lines. Such "open access" operations require not only the "lines" but also their supporting infrastructure (train signalling, routing, messaging for freight management, etc.). This means that all European railway infrastructure, both physical and IT, can be conceived as a single network. Within each country the different rail operators are interconnected (physical infrastructure and IT) to ensure management and coordination of passenger and freight services — inter-organisational collaboration. Between countries this is also true, and so SERA depends on cross-border inter-organisational collaboration to ensure effective and safe operation of European railway business.

The rise in cybercrime targeting Industrials Control Systems (ICS) converges with this development of Intelligent Transport Systems (ITS). Since these ITSs are not isolated, the increasing level of integration among transport systems brings increasing needs for cyber-security coordination between Operators of Essential Services (OES⁴). European railways are both OES and "Critical Infrastructures" (CI), where CI is the body of systems, networks and assets whose continued operation is required to ensure the security of a given country, its economy, and public safety.

Each Rail OES is *potentially open to threats* originating both within their "own" systems, and also via other access opportunities present in the integrated SERA.

Within a single organisation, *identification of threats and response to threats* can be more easily coordinated by an internal security team (e.g. an internal CSIRT), but between inter-connected and coordinated business entities, the "response" aspects will have to be coordinated between organisations – hence the potential benefit of a European Railway CSIRT involving security teams from multiple Rail OES.

5.1.2 EU Policy and Legal Context for Cyber Security

Under the EU Directive on the security of Network and Information Systems [NIS], Operators of Essential Services (OES) are required to take appropriate and proportionate security measures to identify and manage risks to networks and information systems. They are also required to *notify serious incidents to the national competent authority*. In the case of EU Railway OES, their IT systems are interconnected in various ways, and the threats they face are *in common*, and so a *joint*

4SECURail - GA 881775 8 | 92

⁴ OES – Operators of Essential Services as defined by the [NIS] Directive







affirmative action is required to ensure interconnected European railways can support each other, share knowledge, and share response capacity for common European benefit. Such actions can have multiple forms (see later).

NIS demands that Member State Governments, and OES such as Railways, take steps to ensure Cyber Security for European Society and Economy. The Member States National Frameworks and Strategies are supported by the European Cooperation Group (ECG⁵) to conjoin efforts across Europe concerning transposition of NIS into law. The Member State CSIRTs are supported by the European CSIRTS Network (ECN⁶) for coordination of shared response (see later). However, the European level, and National level, cannot be fully effective without parallel actions by Railway OES due to their "connectedness".

Railways as "OES" are mandated to report all Cyber Security incidents to their National cyber security teams. However, since a threat at one railway or one of its systems is potentially a threat at conjoined railways (via shared infrastructure, messaging, etc., or via common enemies promoting malicious or criminal actions), a pan-European collaboration is clearly demanded. This is further complicated by the dependence of Railway OES on Digital Service Providers (DSPs) who effectively deploy and manage systems and services on behalf of the National and pan-European Railway infrastructure of SERA.

The relationships subsumed under NIS are therefore somewhat hierarchic.

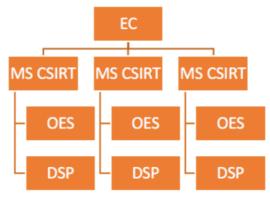


Figure 3: NIS Reporting Hierarchy

What is currently missing for Rail is the *horizontal coordination at the level of Rail OES and their essential DSPs*. This would most naturally be done via the security teams of OES who, as in the case of the ER-ISAC, would be the natural constituency for a European Rail CSIRT.

Some examples of horizontal security collaborations are in evidence and are discussed later.

4SECURail - GA 881775 9 | 92

⁵ Cyber Security European Cooperation Group on NIS / Cyber Security: tasks defined in Article 11 of the NIS Directive. https://ec.europa.eu/digital-single-market/en/nis-cooperation-group

⁶ European CSIRTs Network - https://www.enisa.europa.eu/topics/csirts-in-europe/csirts-network







5.2 EU and ENISA Support for Cyber Security Networking

In addition to the preceding considerations of EU Support, both from EC and ENISA, there are numerous related initiatives designed to encourage and support Member States CSIRTs in different ways. Some key examples are considered here, and others can be found at the comprehensive **[ENISA]** website.

5.2.1 MeliCERTes: EU and ENISA Platform for CSIRT Collaboration

The MeliCERTes facility was developed under an open call in 2015, and provides facilities secure communications, incident and threat management, and artefact analysis using open source tools. MeliCERTes is hosted by ENISA and was developed and is maintained by and for Computer Security Incident Response Teams (CSIRTs) to support the CSIRTs Network under the NIS Directive. It facilitates cross-border co-operation including data exchange between 2 or more CSIRTs based on trust. In 2018 the Commission called for a manager to maintain and further develop MeliCERTes in cooperation with ENISA and the participating CSIRTs, including addition of new tools and functions (three-year contract).

The precise nature of MeliCERTes is not publicly known in detail, but its general aim and form are both interesting and relevant to 4SECURail, since they emphasise collaboration of CSIRTs (at National level, and together at EU level) in collectively addressing cyber security incidents, threat management, and artefact analysis.

Key tasks of interest to the European Rail CSIRT study include:

- support operation of the platform in conjunction with ENISA (hardware and Helpdesk).
- maintain the software code (emphasised as open source), including bug fixing, vulnerability assessment, testing, and managing updates.
- further develop the platform to meet emerging needs of CSIRTs.
- extend the platform as a repository of open source tools developed by CSIRTs.
- deliver a sustainability strategy for the platform and its services.

Although this platform supports national level CSIRTs in the context of the CSIRT Network, as defined under the NIS directive, its general form, and specific features, are clearly worthy of consideration in the context of 4SECURail and the Shift2Rail objectives concerning a European Rail CSIRT collaboration platform.

5.2.2 CEF Service Platform for ISACs

The European Commission, under a call in 2018, established a project to deliver a "service platform and cooperation mechanism for Information Sharing and Analysis Centres (ISACs)". The title of the call was "Connecting Europe Facility (CEF): Cybersecurity digital service infrastructure establishment of a core service platform cooperation mechanism for Information Sharing and Analysis Centres (ISACs) facilities manager" (3-year project).

This project planned to support formation and delivery of specific sectoral ISACs, including "transport". Support to be delivered included:

• logistics (meetings, events, etc.).

4SECURail - GA 881775 10 | 92







- advice; analysis (e.g. cyber threat intelligence).
- IT platform-based support, and "subscription-based services" (undefined).

The call emphasised ISAC as voluntary information sharing between trusted stakeholders, and improvement of "cybersecurity preparedness, situational awareness and coordinated vulnerability disclosure". This call did not emphasise the "response" phase or collaboration in response but does provide some general considerations of relevance to the 4SECURail task on providing a model and platform enabling collaboration between CSIRTs (as response entities).

5.2.3 European Aviation ISAC

The European ISAC in Aviation sector was initiated in February 2017 by the private sector in cooperation with ENISA and EASA⁷. The EA-ISAC will contribute to the safety of air travellers and the public by assisting in the establishment of acceptable levels of protection of its infrastructures: from design to decommissioning of aircraft; Communication, Navigation and Surveillance systems; and other critical services necessary to the safety of flight.

5.2.4 EU Rail ISAC

The EU Rail ISAC development was initiated at the security conference organised by Hit Rail in 2017, where a statement of understanding⁸ was agreed by numerous RU and IM representatives. This was followed by discussions with DG-CNECT and DG-MOVE, and the introduction of Infrabel (the national Belgium railway IM) as an initial coordinator.

The European Rail ISAC (ER-ISAC) has since then developed its Terms of Reference (TOR), established its co-chairs and initial membership, and is strongly supported in its development by ENISA who provides experience and support. Planning for specialist groups, activities and services to members is well under way, but coordination of "response" is not included in the TOR or immediate plans. While this indicates an opportunity for a CSIRT collaboration around response, it should be recognised that the community of interest is the same, and so the relationship with ISAC activities should be carefully considered.

5.3 CSIRT and relation to ER-ISAC

5.3.1 CSIRT

A typical definition of a CSIRT holds that "A Computer Security Incident Response Team (CSIRT) is an organizational unit (which may be virtual) or a capability that provides services and support to a defined constituency for *preventing*, *detecting*, *handling*, *and responding to computer security incidents*, in accordance with its mission. A properly deployed CSIRT has a clear mandate, a governance model, a tailored services framework, technologies and processes to provide, measure and continuously improve defined services. "(FIRST CSIRT Framework v2.0 2019 [FIRST CSIRT])

A similar definition is provided by ENISA, who holds that "A CSIRT is a team of IT security experts whose *main* business is to respond to computer security incidents. It provides the services to handle

4SECURail - GA 881775 11 | 92

⁷ https://www.easa.europa.eu/newsroom-and-events/press-releases/easa-cooperate-cert-eu-cybersecurity

⁸ https://www.hitrail.com/events/cyber-security-for-railways-conference-2017







them and support their constituents to recover from breaches" (ENISA CSIRT Setting-up Guide 2006 [ENISA CSIRT, 2016]).

While the ENISA definition emphasises "response", the FIRST definition includes both "prevention" and "response", but both do follow very similar structures and functionality.

CSIRTs generally are often defined as internal to a specific organisation, yet the EU Member State CSIRTs are at national level, and each represents many government departments, and coordinates across a country to support multiple stakeholders under ECN coordination.

A Rail CSIRT would have to operate across the Rail transport sector (EU Rail – SERA), and would need a coordinated response approach, as well as possible prevention support. This latter aspect may be delivered by the ER-ISAC or by the CSIRT itself.

5.3.2 ER-ISAC

There is currently a European Rail ISAC (ER-ISAC - Information Sharing and Analysis Centre), which is not yet⁹ fully established as a "centre" but a network of collaborating Rail security experts. This was initially established in 2019, following a Hit Rail conference in 2017 and several follow-up actions with DG-CNECT, ENISA, and Infrabel. The ER-ISAC has already progressed in initiating actions designed to help members improve Cyber Security capacity through education, sharing, preparatory / preventive actions, etc. It has also made clear that it will not, in the immediate future, go as far as implementing a "hot phase" **response** capacity such as is expected of a CSIRT.

While this difference between the CSIRT and ISAC are clear (preparation versus response, with some necessary overlap), it is necessary to recognise the parallel ISAC activity to also identify any potential replication / overlap of actions, and to capitalise on collaboration and coordination where any such opportunity exists. Furthermore, key members of the ISAC are the very CISOs and security teams that an EU Rail CSIRT would engage.

5.3.2.1 ER-ISAC Situation and Relation to Other Initiatives

In December 2019 the proceedings of the ER-ISAC second general assembly included a range of presentations and debates that brought various features of interest to our CSIRT study:

ENISA on NIS Directive and Subsequent Actions

ENISA indicated the scope of the NIS directive, emphasising EU-level cooperation for improved cyber security. The network of National CSIRTs (emergency teams) is operational and the manner of coordination should be a key item of interest for 4SECURail since coordination of separate Railway security teams may be required of an ER-CSIRT. Notification of important cyber security incidents to national competent authorities is mandatory under NIS (vertical reporting), but any such incidents are of interest across the Rail sector (horizontal reporting requires a coordinated

4SECURail - GA 881775 12 | 92

⁹ Formulation of a physical "centre" for the ER-ISAC is proposed and under discussion as of December 2019.







CSIRT approach). The support for "horizontal" action is evident in ENISA support activities, and further emphasised by Commission recommendations¹⁰.

ENISA review of rail stakeholders (ongoing study to be completed in 2020) identifies, in addition to operators of essential services (OES) their digital service providers (DSPs), delivery chains, and other supporting activities which are part of the larger network of cybersecurity dependencies. This survey identifies "essential services" specifically as:

- Operate traffic on network
- Security of passengers and goods
- Maintain railway infrastructure and trains
- Plan operations and book resources
- Carry goods and passengers
- Provide "operations" information to passengers and customers
- Manage billing and finance
- Sell and distribute tickets

These essential services are therefore primary cybersecurity concerns for an ER-CSIRT.

ER-ISAC Coordination, Facilitator and Platforms

The ER-ISAC has decided¹¹ to place physical presence and coordination of the ISAC within UIC, to adopt a "facilitator" to coordinate activities, and to deploy certain platforms to support ISAC activity. The platforms are named as Information Sharing, Vulnerability Management, Initiatives Dashboard, and Cyber/Information Security incident platform. The last of these might cover some of the focus of the proposed CSIRT platform, but the precise intention is not yet known (apart from stating "Propagation method, assets impacted, confidentiality on causes, ..") and should be further investigated.

European ISAC Cooperation Group

Four European ISACs have agreed to collaborate to improve understanding and to share experience (Finance, Energy, Aviation and Railway). The first meeting¹² was held in October 2019, and there are plans to add ISACs in Telecom and Maritime.

X2RAIL-3 activity: CSIRT concept (DB Netz)

The purpose of the Shift2Rail initiative (X2RAIL-3 – CSIRT Concept) was not to build a single European CSIRT but rather define common criteria for its implementation and setup. This work was planned for completion in late 2020 and is already linked to 4SECURail by means of a Collaboration Agreement (COLA).

4SECURail - GA 881775 13 | 92

¹⁰ Recommendation on cybersecurity in Energy sector also mentions comparable needs in the transport sector: https://ec.europa.eu/energy/sites/ener/files/swd2019 1240 final.pdf

¹¹ ER-ISAC Facilitation: "ER-ISAC Facilitator.pdf" December 2019. ER ISAC Actions and Coordination: "ER-ISAC Note for information UIC.pdf", December 2019.

¹² Inter-ISAC first joint meeting: https://www.enisa.europa.eu/news/enisa-news/enisa-hosts-the-first-inter-eu-isac-meeting







European Electricity ISAC (EE-ISAC)

The presentation from **[EE-ISAC, 2019]** shows that it operates as a community-of-communities, each being a grouping of stakeholders on cyber security and other topics. Within this they do include a community addressing "Enhancing quick response" in relation to cyber security, and so demonstrate inclusion of CSIRT-type activity as part of an ISAC. Other actions are similar to the ER-ISAC and emphasise sharing and collective learning around topics such as Vulnerabilities, Threat/Risk Analysis, Types of Incidents, Lessons/best practice, Alerts and Notifications, Standards, Relevant Research (esp. H2020). Future collaborations include a European Network of ISACs, demonstrating openness to sharing and learning for strength. MISP platform is already being used for threat sharing. A general sharing platform is powered by BroadVision, and permits sharing of documents, posts and chat among members and external peers. The ER-ISAC is using EE-ISAC as a reference for future actions.

ADIF Increase of Cyber Security Capacity

The presentation of [ADIF, 2019] showed emphasis on increased preparedness and prevention, as well as increased response and recovery planning. This latter action shows CSIRT-type features and is made part of an Information Security Management Systems (ISMS) consistent with / aligned with ISO 27001, ISO 27035 and ISO 27036. Acquisition of additional services and capabilities is emphasised, especially around detection and response, with an open question on whether future advances will involve self-implementation or acquisition from third parties (DSP and/or collaboration with other railways).

TRAFIKVERKET - Swedish Rail CSIRT Action

Trafikverket presented some challenges arising from Intelligent Transport Systems (ITS), and showed the complexity of interconnected concepts (thousands of km of rail track and associated signalling and control systems; huge number of points locations; hundreds of stations linked to information and control systems; thousands of bridges and road/railway crossing points; linkage to numerous ferry lines; etc.). Their "Cyber Centre" contains:

- Monitoring platforms
- Cyber Security Operation Centre (CSOC)
- Computer Emergency Response Team (CERT/CSIRT)

Any significant incidents detected by the CSOC Security Information and Event Management (SIEM) are escalated to the CERT for Incident Response, showing that formalised processes within Railway security teams do provide opportunities to share at ER-CSIRT level (either manually or automatically).

The CERT also conducts Penetration testing, Vulnerability Scanning, Security reviews, Threat hunting, Threat and vulnerability management, etc. and so covers more than pure response.

5.3.3 UIC

UIC is the worldwide organisation for international cooperation among railways and promotion of rail transport at a global level. Founded in 1922, it currently gathers more than 200 members on all 5 continents, among them railways, rail operators, infrastructure managers, etc. The mission of the

4SECURail - GA 881775 14 | 92







association is to promote rail transport at world level with the objective of optimally meeting current and future challenges of mobility and sustainable development.

UIC maintains close cooperation links with all actors in the rail transport domain right around the world, including manufacturers, railway associations, public authorities and stakeholders in other domains and sectors whose experiences may be beneficial to rail development. The UIC's main tasks include understanding the business needs of the rail community, developing programmes of innovation to identify solutions to those needs and preparing and publishing a series of documents known as IRS that facilitate the implementation of the innovative solutions.

UIC has realized several projects in security issues, such as:

CYRAIL (Cybersecurity in the RAILway sector)

UIC was leader for dissemination and contributed to the definition of operational context and scenarios. The final CYRAIL brochure provides recommendations issued from the CYRail project on the cybersecurity of rail signalling and communication systems.

These recommendations (especially those on the alerting and collaborative incident management system) may be transferred as an input to 4SECURail.

SECRET (SECurity of Railways against Electromagnetic aTtacks)

SECRET addressed the protection of railway infrastructure against EM attacks. UIC was leader of Dissemination. The results of the project are summarized in a whitepaper containing about 40 recommendations at organization, standardization and technical levels that will be relevant for 4SECURail.

ARGUS (Availability and security Challenges of Open Networks aiming of their use in signalling of railways)

The project objectives included analysis of human factor roles in the protection and establishment of adapted measures, synthesis and identification of adapted responses to the changes in the IT development and to cyber-criminality development. the organizational aspects of IT systems protection were addressed including the set-up of collaborative CSIRT systems, including it in the good practices recommendations. The "Guidelines for Cyber-security in railways" is one of the results of the project.

It is also important to notice that UIC is hosting the ER-ISAC initiative, already described in this chapter, and that UIC will start in 2020 a new Cybersecurity stream, the "Cybersecurity Solutions Platform", whose objective is to identify and categorize concrete industrial solutions to prevent railway critical networks form Cybersecurity threats. This initiative includes all the major European railways companies and will be developed in collaboration with manufacturers and suppliers specialized in Cybersecurity solutions.

4SECURail - GA 881775 15 | 92







5.4 Initial Requirements for a Rail CSIRT

Based on the preceding analysis, we identify some general requirements evident in ISAC discussions that help to scope the potential EU Rail CSIRT Model:

General requirements for ER-CSIRT functions (identified in ER-ISAC discussions)

- Collaboration in support for cyber security response.
- Sharing of threat intelligence concerning new incidents, known threats, new threats, established mitigation strategies, new mitigation measures.
- Team for handling collaborative response and supporting recovery.
- Sharing "NIS notifications" horizontality among rail stakeholders.
- Engagement of relevant digital service providers (DSPs) in collaborative response.
- Ensure all "essential services" are addressed (as defined by ENISA ongoing study):
 - o traffic operation
 - o carried passenger and freight security
 - o railway infrastructure and trains maintenance
 - o "operations information" provision to customers
 - ticketing
 - billing and finance
- Identify methods to enhance quick response.
- Manual or automatic sharing mechanisms.
- Shared services where required (help your neighbour):
 - o vulnerability scanning
 - o security reviews
 - o threat hunting, threat and vulnerability management

The above features are later considered in concert with other potential ER-CSIRT features arising from the different stages of our analysis.

4SECURail - GA 881775 16 | 92







6 Desk research: analysis of CSIRT Models

6.1 General Approaches and their Elements

Here, we consider selected examples just to illustrate the main features of relevance to our key task of defining "information sources, workflows and data flows required for the implementation of the CSIRT dedicated to railway sector". This requires identifying, and later agreeing/refining with stakeholders, the organisational form, the specific functions, and hence the information exchanges and communication actions that the CSIRT "collaborative environment" must support.

6.1.1 General Example: Carnegie Mellon CSIRT Workflow Model (Operational)

The Carnegie Mellon Software Engineering Institute have been lead developers and supporters of CSIRTs (originally CERT – Computer Emergency Response Team) since 1988 [Carnegie Mellon CERT]. The diagram below indicates some key flows and actions related to CSIRT operation.

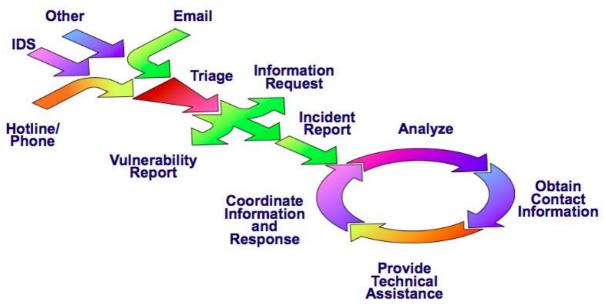


Figure 4: Cernegie Mellon CSIRT Workflow: From "Building Global CSIRT Capabilities" 2003.

The above diagram focuses "incidents", plus subsequent "response" via analysis/support, and illustrates an organisational CSIRT. It is unlikely that a multi-organisational structure such as SERA could easily adopt this model as a "unified organisation", since it would require live access to all IT/IDS in all railway companies simultaneously. Therefore, it seems safe to assume that an EU-level CSIRT could "coordinate" the different Rail CSIRTs in sharing threat / incident information. Each Rail-OES has a security team (CSIRT or other structure), or at least IT actors responsible for security (even in small concerns), and so the above-marked stages such as "vulnerability report" / "incident report" indicate opportunity to "share" between Rail-OES, facilitated by an EU-Rail-CSIRT. In such a scenario, it has to be determined what can be shared, with whom, under what circumstances, and how (e.g. automated sharing of "incident" declaration).

Based on the above model, and analysis of it, typical information flows concern a *range of opportunities*: Incident Detection Alerts (IDS Alert); Incident Reports; Vulnerability Reports;

4SECURail - GA 881775 17 | 92







Network Monitoring; Requests for Supporting Information/Services; among others. In a single organisation these would be dealt with by an in-house team.

For an EU-level Rail CSIRT, linkage between Rail-OES teams would require a collaboration environment able to e.g. receive and share knowledge of incidents and how to mitigate them; share knowledge of current threats of relevance; support communication between actors.

6.1.2 General Example: Organisational Model for EU-Rail CSIRT Collaboration

The organisational model for an EU Rail CSIRT must take into account the fact that it will be coordinating and supporting the collaboration of a number of EU Rail-OES (security teams / CSIRTs), as well as potentially establishing an EU-level role in relation to EU Cyber Security coordination (as in ECN).

Such a scenario suggests two levels of organisational model:

- Governance level.
- Operational level.

CSIRT Governance: Current Rail Cooperation on Security

At present the EU Rail ISAC engages a large number of Rail OES and their CISOs and so provides an example of how governance of a *common security action* can be achieved. The ISAC uses a "terms of reference" (TOR) indicating key aspects: Purpose; Objectives; Membership criteria; Board; Rules of participation; Information sharing; Obligations; etc. Confidentiality and disclosure are key issues, addressed in some detail.

EU-level CSIRT Operation: Lessons from Current Practices in Europe

As suggested earlier, the operational workflow for an EU level Rail CSIRT would be somewhat different from the specific CSIRTs/Security Teams within OES and would be concerned primarily with coordination and support "across" OES security teams.

Taking the NIS directive as a reference, and focusing the aspects that determine National CSIRTs and their co-operation mechanism (now running as the ECN mentioned earlier), we can see some interesting operational features (extracted from [ENISA NIS CSIRT, 2016]) that might guide discussion of the EU Rail CSIRT.

Annex 1 of the Directive: basic requirements for National CSIRTs and their tasks.

This annex puts requirements on CSIRTs to ensure a certain level of quality/reliability, e.g.:

- Highly available communication services, multiple means of communication, and communication channels well specified and known to users.
- Based in secure sites to ensure continuity.
- Having a system for managing requests, based on assured continuity infrastructure.
- Designed to participate in international co-operation networks.
- Key tasks include: Monitoring incidents; Early warning/alerts; Dissemination of information
 on risks and incidents to relevant stakeholders; Responding to incidents; Providing dynamic
 risk and incident analysis / situational awareness; Participating in the EU CSIRT network.

4SECURail - GA 881775 18 | 92







• Promote adoption and use of common or standardised practises for: 1. incident and risk handling procedures; 2. incident, risk and information classification schemes.

The selected features of National CSIRTs could be taken as an ideal start point for Rail-OES CSIRTs that intend to collaborate in a co-operation model for shared security in SERA.

Article 12 of the Directive: CSIRT Network.

The Directive here proposes:

- A cooperation network run by CSIRT owners (MS).
- The CSIRT network shall support MS CSIRTs via specific tasks:
 - o Exchange information on CSIRTs services, operations and cooperation capabilities,
 - Exchange and discuss non-commercially sensitive information related to an incident declared by a CSIRT and any associated risks,
 - Exchange and make available on a voluntary basis of non-confidential information on individual incidents,
 - Upon request from a CSIRT, discuss and identify a coordinated response to an incident that has been identified within the juridiction of that CSIRT,
 - Support CSIRTs (Member States) in addressing cross-border incidents on the basis of their voluntary mutual assistance,
 - Discuss, explore and identify further forms of operational cooperation (categories of risks and incidents; early warnings; mutual assistance; principles and modalities for coordination, when CSIRTs (Member States) respond to cross border NIS risks and incidents.
 - At the request of an individual CSIRT, discuss the capabilities and preparedness of that same CSIRT (advice and support),
 - Ensure CSIRT owners (MS in this example case) decide rules and procedures.

The above features of the CSIRT network, while aimed initially at national Government CSIRTs, could be taken as an initial outline of opportunities / options to consider when working with stakeholders (EU Rail CISOs and security teams) so as to encourage consideration of good practices, and also to ground the discussions.

Taken together, the above consideration of CSIRTs and their coordinating CSIRT Network, indicate a range of interesting features that offer opportunities for an EU-Rail CSIRT coordination. These are considered later in the proposed EU-Rail CSIRT Model, after consideration of the CSIRT analysis, and the results of the 4SECURail Survey and Interviews.

6.2 CSIRT Examples: Significant features of Relevance to EU Rail

Following the preceding high-level consideration of the general features of CSIRT models, and CSIRT coordination and collaboration, here we consider four well established CSIRT models that were chosen to support a baseline understanding of their general form, activities, services, role actors, and other salient features. Each is summarised in more detail in the Appendices , and all are discussed here. The detailed features are later discussed to identify opportunities for supporting an EU-level collaboration between the security teams of railway organisations.

4SECURail - GA 881775 19 | 92







6.2.1 CERT.NL

[CERT-NL] is a government model supporting governmental bodies as well as vital process providers essential for The Netherlands' core social and economic continuity. In addition to installing prevention and intrusion-detection solutions for government systems, the CERT provides services to analyse attempted or real intrusion events in relation to those systems. A 24-hour advice line is also in place to deliver support whenever it is required. For external partners (e.g. essential service operators) support is provided in understanding threats, selecting software for prevention and detection, as well as guidance on mitigation, and on-site support if required. Incident investigation also involves correlation of events to establish a broad situation analysis, engineering solutions to evident malware. Vulnerability assessment and protection advice is also actively delivered to community members.

6.2.2 CIRCL.LU

[CIRCL.LU] is a government model supporting all communes, private sector, and NGOs, as well as providing support to CSIRT development and MISP usage by European governmental actors and companies. Their primary aim concerns systematic response to cyber security incidents, and coordination of communication between involved stakeholders. Principle services involve delivery of alerts and warnings for Luxembourg users, incident handling and coordination, reporting and sharing of incidents, triage, and mitigation.

6.2.3 RAIL.IM

RAIL.IM is an anonymised EU Rail IM (see Appendices), supporting its operational systems and groups (anonymised since it derives detail from both examination of public sources and our anonymous survey responses - see later), and is selected as being fairly typical of EU Rail CSIRTs and Security Teams. The CSIRT is highly focused on prevention, through installing monitoring of all systems and networks, ensuring patches and adjustments to systems in reaction to emerging threats, and education/support to all IT and IT-security teams to ensure strongest prevention and response capacity. A systematic response capability includes standard procedures for reporting and sharing identified intrusion attempts or irregularities in logs or systems activities requiring investigation. Central support helps all teams.

6.2.4 NATO NCIRC

[NATO NCIRC] is an international organisation supporting its various sites and systems, along with its allies and strategic partners. Prevention involves deployment of latest IDT and analysis approaches, along with education and support of all systems, operating units, and IT teams, including sharing of threat intelligence and mitigation measures. Work with suppliers is identified as important for optimum prevention and shared response and mitigation measures. MISP is an important shared facility for exposing features of malware and incidents without exposing private details of the incident context. Response coordination involves Rapid Reaction Teams (RRT) to support all systems and networks.

4SECURail - GA 881775 20 | 92







6.2.5 ENISA essential model

The ENISA essential model is a general but very detailed CSIRT model and guidance derived by ENISA from its research, including collaboration with CERT-CC, and offered as support for European organisations developing a CSIRT. A primary emphasis is on prevention, supported by tools such as IDS, monitoring strategies, and threat databases, along with education and training, to ensure strongest preventive capability in the host organisation. Response emphasises organised alerting strategies, sharing of situation data, rapid response by technical experts to quickly control and remedy cyber events, collaboration with other relevant CSIRTs to limit effectiveness of new threats and to ensure broader community defence [ENISA CSIRT, 2016].

6.2.6 Comparison of Examples

The preceding examples are provided in more detail in Annex 1 – Summarised CSIRT Examples, and are briefly analysed here to determine key features, the primary responsible for the activity, and who could provide added support. This latter aspect is essential here, since we attempt to identify opportunities for a European Rail CSIRT Coordination function (referred to as ER-CSIRT for now) to provide relevant support to individual Rail CSIRTs and Security Teams.

Prevention and Preparation	Main Stakeholders:			
Key Activities:		ENISA	ISAC	ER-CSIRT
Deploy a team of security experts to monitor systems and				
networks.	RE	AD	AW	-
Develop/Deploy Security Tools to monitor systems and networks.	RE, AD	AD	AW	-
Vulnerability management (cyclical, identify and mitigate).	RE, AD	AD	AW	-
Deploy forensic tools / IDS / threats databases etc. to support all				
activities.	RE, AD	AD	AW	-
Set up standard procedures to monitor and analyse events.	RE, AD	AD	AW	-
Provide intrusion detection services	RE, AD	AD	AW	-
Conduct security audits or assessments.	RE, AD	AD	AW	-
Conduct technology watch to identify emerging risks.	RE, AW	AD	AW	-
Share best practices with all teams.	RE, AW	AD	AW	-
Help selecting / installing software for logging / combatting cyber				
threats.	RE, AD	AD	AW	-
Analysis of malicious software / threats / likely intrusions (prep).	RE, AD	AD	AW	RE, DB
Provide database of known threats and mitigation actions (for				
preparedness).	RE	AD	AW	RE, CO, DB
Provide announcements to IT teams - risks and mitigation.	RE	AD	AW	AW
Ensure awareness - training - information dissemination to				
improve capacity.	RE	AD	AW	AW
Support for technical staff / showing how to deal with cyber				
threats / incidents.	RE	AD	AW	AW, DB
Collaborate with relevant bodies for shared capacity.	RE	AD, CO	СО	СО

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

In the preceding table of prevention and preparation activities, it is assumed that there is scope for an ER-CSIRT to provide support also at the prevention stage, by assuming responsibility for:

Provision of a database of known threats and mitigation

4SECURail - GA 881775 21 | 92







- Supporting its roles as Database holder by continually updating/analysing the threat intelligence landscape.
- Generating announcements of new threats or availability of support information etc.
- Supporting awareness and training, especially concerning use of the Database.
- Coordination with relevant bodies (ISAC, S2R, ERA, ENISA, UIC, CER, EIM, etc).

The following table shows a similar analysis of opportunities in the response phase:

Response and Coordination	Main Stakeholders:			
Key Activities:		ENISA	ISAC	ER-CSIRT
Deploy a team of security experts to respond to security incidents.	RE	AD	AW	-
Deploy an alert / warning system (actual incidents / new threats).	RE	AD	AW	RE, CO
Deploy communication facilities for sending/receiving alerts /				
guidance.	RE	AD	AW	RE, CO
Ensure 24/7 support.	RE	AD	AW	RE, CO
Incident identification.	RE	AD	AW	AD, DB
Vulnerability response coordination.	RE, CO	AD	AW	AD, DB
Generate alerts and warnings to other teams.	RE, CO	AD	AW	RE, CO
Incident handling, analysis, response coordination and support.	RE	AD	AW	СО
Analysis of malicious software / actual intrusions (response).	RE	AD	AW	CO, DB
Vulnerability assessment (identify risks, apply remedies).	RE	AD	AW	CO, DB
Provide advice on handling incidents (specific).	RE	AD	AW	DB
Coordinate response teams and communication between them.	RE	AD	AW	CO
Provide database of known threats and mitigation actions (support				
response).	RE	AD	AW	DB
Dynamic malware analysis platform.	RE	AD	AW	RE, DB
Communications platform for coordination.	RE	AD	AW	RE, CO

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

As indicated, there are potential opportunities for ER-CSIRT support in the response phase:

- Deploying a coordinated alert/warning system (between IM/RU)
- Organising coordinated communications between IM/RU for alerts/notices of cyber-attacks or identified threats
- Sharing of incidents data (type of attack /malware links to DB)
- Analysis of threat intelligence for updating the database (as in prep' phase)
- Providing a shared database of known threats and mitigation to support response actions
- Operating a communications/database platform for Europe-wide coordination of CSIRT knowledge sharing in relation to cyber security incidents.

Main findings from example CSIRT examination

Based on a consideration of key activities in example CSIRTs, a number of actions are identified as prime candidates for implementation in an ER-CSIRT to enable coordination of cyber-security response by European IM/RU and their linked stakeholders:

- 1. Provision of a database of known threats and mitigation
- 2. Continually updating/analysing the threat intelligence landscape (for DB update)
- 3. Generating announcements of new threats or availability of support information etc.
- 4. Supporting awareness and training concerning use of the Database

4SECURail - GA 881775 22 | 92







- Coordinating an alert/warning system (between IM/RU)
- 6. Sharing of incidents data (type of attack /malware links to DB)
- 7. Operating the communications/database platform for Europe-wide coordination of CSIRT knowledge sharing in relation to cyber security incidents
- 8. Establishing a "virtual" team from participating IM/RU to deliver 1-7

The above initial list informs consideration of operational models, after considering examples of CSIRT coordination, then IM/RU/DSP Survey and Stakeholder Interview results.

6.3 CSIRT Coordination Examples: Coordinating CSIRTs

As we have seen in the preceding section, many CSIRTs appear to provide a "coordination" function so as to ensure that different security teams within a single organisation are working together, sharing necessary information, and organised as part of a coherent cyber defence and cyber response strategy. This model is sometimes referred to as the "campus" model where an organisation is "distributed", and so is relevant to EU Rail since that is effectively a distributed service system whose IT and Physical infrastructures are linked together right across Europe.

Here we examine some coordination examples of relevance to EU Rail cyber security collaboration, and as in the preceding section, seek to establish the specific features of relevance to EU Rail security coordination.

6.3.1 CERT-CC: CSIRT Coordination and Support

[CERT-CC] is the Computer Emergency Response Team "Coordination Centre". It was started in 1988 by the Defence Advanced Research Projects Agency (DARPA), a part of the U.S. Department of Defence, to support development of teams within key organisations for cyber security risk prevention and response/mitigation. CERT CC develops cyber intelligence, publishes alerts, and supports organisations at risk through training, advice, and on-site support. Other services include CSIRT (CERT) coordination, Incident reporting, security audit, sharing threat intelligence, artefact analysis, education of cyber experts.

6.3.2 FIRST CSIRT NETWORK: CSIRT Development and Support

[FIRST] is a confederation of trusted computer incident *response teams* (not all are configured as CSIRTS) who *cooperate* to support each other in handling security incidents. Members fund and support FIRST as a non-profit enterprise providing services to members. Members also develop and share technical information, tools, methods, and best practices. Services include security team development and support, training, threat intelligence sharing, coordinating members in supporting each other (best practices + during incident response). First provides information sharing tools (https://www.first.org/global/sigs/information-sharing/misp).

The FIRST security response teams are listed at: https://www.first.org/members/teams/

6.3.3 EC CSIRT Network: Member State CSIRT Coordination

[EC CSIRT Network] The CSIRT Network is established under the 2016 EU Directive on security of network and information systems (the NIS Directive). It ensures strategic cooperation between EU

4SECURail - GA 881775 23 | 92







Member States in ensuring cybersecurity, including exchange of information on threats and incidents. Specific tasks are defined in the Directive, being a matter of law in Member States, and including support for, and collaboration with, operators of essential services (OES). Primary activities include coordination of MS CSIRTs, promoting awareness of cyber security, reporting on threats and incidents, providing alerts, coordinating cross-border cyber security, pan-European exercises, and relevant studies and support for policy development.

6.3.4 Comparison of Examples

The preceding examples of coordination of security teams are provided in more detail in Annex 2 – Summarised CSIRT Coordination Examples, and are briefly analysed here (as was done in section 6.2) to determine key features, the primary responsible for the activity, and who could provide added support. This latter aspect is essential here since we attempt to identify opportunities for a European Rail CSIRT Coordination function to support collaboration of individual Rail security teams such as CSIRTs and other forms.

Rail CSIRT Coordination and Support	Stakeholders:			
Main Activities and Services:		ENISA	ISAC	ER-CSIRT
		CO, RE,		
Support understanding of NIS Directive and Cyber Security Act.	RE, AW	AD, AW	AW	AW
Support CSIRT formation / education / training.	RE	AD, AW	AD, AW	AW
Creation and support of active CSIRT Network for Rail.	RE	AD, AW	RE, AW	RE, CO
Coordinate CSIRTs for collaborative preparation and awareness.	AW	AD, AW	RE, AW	RE, CO
Coordinate CSIRTS for response to large scale / cross-border				
incidents.	AW	AD, AW	RE, AW	RE, CO
Providing hands-on support for cyber security response.	RE, AD	AD, AW	AD, AW	DB
Support NIS reporting security incidents.	RE	RE, CO	AW	AW
	RE, CO,			
Focal point for documenting vulnerabilities, corrective measures.	AD	AD, AW	AD, AW	RE, DB, CO
		CO, RE,		
Promote awareness/understanding of CSIRT developments.	AW	AD, AW	AD, AW	AW
Promote awareness of security trends and issues.	RE, AD	AD, AW	CO, AW	AW
		CO, RE,	CO, RE,	
Courses, Conferences, Training programmes.	AW	AD, AW	AD, AW	AW
		RE, AD,		
Analyse threat intelligence to document risks/countermeasures.	RE, AD	AW	AD, AW	RE, AD, DB
		RE, AD,		
Issue advice notes on threats and countermeasures.	RE, AD	AW	AW	AW
Identify/develop and share best cyber security practices.	RE, AD	AD, AW	AD, AW	AW
Provide/ manage database on cyber threats and			RE, AW,	
countermeasures.	AD, AW	AW, AD	AD	RE, AW, DB
Generate / Share security Alerts / Announcements.	RE, AD	RE, AD	AW	AW
Vulnerability Analysis / Risk Analysis / Artefact Analysis	RE	AW	AW	AW
Auditing and Penetration Testing	RE	AW	AW	AW
Incident tracing	RE	AW	AW	AW
Promote development of quality security products, policies and				
services.	AD, AW	AD, AW	AD, AW	
Support for cyber security standards.	AD, AW	AD, AW	AD, AW	AD, AW
Analysis of CSIRT maturity / advice on development.	AW	RE, CO	AD, AW	

4SECURail - GA 881775 24 | 92







				AD, AW,
Pan-European Cyber Security Exercises.	AW	RE, CO	AW	DB
Studies on relevant security topics to benefit stakeholders.	AW	RE, CO	AW	
Support for policy development.	AD, AW	RE, CO	AD, AW	AD, AW
Support for Cyber Security certification schemes.	AD, AW	AD, AW	AW	AW

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

In the above table, there is opportunity for coordination and support of EU rail cyber security in several aspects, primarily:

- Create and support active CSIRT Network for Rail (parallel to ISAC / with ISAC).
- Coordinate CSIRTs for collaborative preparation and awareness (supported by ISAC).
- Coordinate CSIRTS for response to significant / cross-border incidents.
- Focal point for documenting vulnerabilities, corrective measures + shared Database.
- Supporting sharing of incidents / vulnerabilities between security teams (response).

CSIRT Coordination Roles / Tasks	Stakeholders:			
Key Items:	IM/RU	ENISA	ISAC	ER-CSIRT
Engage stakeholders and organise stakeholder membership	AW	AW	RE, CO	RE, CO
			RE, CO,	
Identify educational needs and organise education	AW	AD, AW	AW	AD, AW
Organise and manage Specific Services (see table 9.4.1*)	AW	AD, AW	AD, AW	RE, CO, AW
Facilitate communication between CSIRTs in networks (incidents,				
etc.)	AW	AD, AW	AW	RE, CO, AW
Operate Specific Services (see table 9.4.1*)	AD, AW	AD, AW	AD, AW	RE, CO, AW
Implement / Manage Content / Operate Threats Database	AD, AW	AD, AW	AW	RE, CO, DB, AW
Facilitate communication between Security Teams (incidents,				
etc.)	AD, AW	AD, AW	AW	RE, CO, AW
			RE, CO,	
Facilitate security training and Education.	AW	AD, AW	AW	AD, AW
			RE, CO,	
Organise security workshops and conferences.	AW	AD, AW	AW	AD, AW
			RE, CO,	
Organising and supporting Special Interest Groups (SIGs).	AD, AW	AD, AW	AW	AD, AW

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

Again, in the above table we can see opportunity for response coordination, mainly:

- Engage stakeholders to form collaboration group.
- Organise, operate, and manage services as previously identified.
- Facilitate secure communications between security teams in rail IMs/RUs.

Information Recorded / Exchanged	Stakeholders:			
Key Items:	IM/RU	ENISA	ISAC	ER-CSIRT
Incident Reports.	RE, AD	AW	AW	RE, CO, AW
Threat library (risks and remedies).	AD, AW	AD, AW	AD, AW	RE, CO
New threats / new remedies (shared with stakeholders).	AD, AW	AD, AW	AD, AW	RE, CO, AW
Contacts information for other CSIRTs in the network.	AD, AW	AW	AW	RE, CO, AW
Threat intelligence and incidents via database.	AD, AW	AD, AW	AD, AW	RE, CO, AW

4SECURail - GA 881775 25 | 92







Supporting information (cases, reports, etc.).	AW	AD, AW	AD, AW	AD, DB
Alerts, Threat news and advice.	AW	AD, AW	AW	RE, CO, AW
Publications (Reports on Cyber Security topics; Info notes, e.g.		RE, AD,		
threats and mitigation; Opinion papers, e.g. on ISACs)	AW	AW	AD, AW	AD, AW

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

Under this heading, we see coordination opportunities concerning:

- Recording and sharing incidents reports.
- Creating and maintaining a threat library for stakeholder usage.
- Identify and record new threats as part of library.
- Share threat intelligence of relevance to stakeholders.
- Deliver alerts, threat news and advice to stakeholders.
- Support communications between stakeholders.

Tools for Recording /Sharing Threat Intelligence	Stakeholders:			
Key Items:	IM/RU	ENISA	ISAC	ER-CSIRT
CERT-CC Vulnerabilities Database: https://www.kb.cert.org/vuls/	AD, AW	AD, AW	AD, AW	AD, AW
National Vulnerabilities Database: https://nvd.nist.gov	AD, AW	AD, AW	AD, AW	AD, AW
Vulnerability Archive: https://github.com/CERTCC/Vulnerability-				
<u>Data-Archive</u>	AD, AW	AD, AW	AD, AW	AD, AW
Rail cyber threats database to be used and made accessible to all				
members.	AD, AW	AD, AW	AD, AW	RE, CO, AW
Library of news / security reports.	AW	RE, CO	AW	AW

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

Concerning tools there is opportunity to:

- Operate the database on behalf of stakeholders.
- Provide links to the other identified databases of value to stakeholders.
- Extract from relevant sources to enrich the hosted rail cyber threats database.

Other Salient Features	Stakeholders:			
Key Items:	IM/RU	ENISA	ISAC	ER-CSIRT
Method for quick notification (speed reduces damage to all).	RE	AD	AW	-
Common policies and procedures.	RE	AD	AW	RE, CO
Automate incident handling tasks (speed reduces damage to all).	RE	AD	AW	RE, CO
Methods to collaborate and share information with others.	RE	AD	AW	RE, CO
Easy and efficient way to sort through incoming information.	RE	AD	AW	AD, DB

KEY: RE-Responsible, AD-Advice, AW-Awareness, CO-Coordination, DB-Database (threats / mitigation).

As part of its implementation, the collaboration models could include:

- Support development of common policies and procedures for collaboration.
- Automate incident reporting / sharing to reduce risk.
- Explore and develop further strategies for collaboration between rail security teams.
- Develop and implement information management approach (crisis management).

4SECURail - GA 881775 26 | 92







Main findings from examples of Security Teams Coordination

Organising

- Organise stakeholders to create and support a CSIRT Collaboration Network for Rail.
- Provide a focal point for declaring and sharing cyber security incidents.
- Provide a focal point for documenting vulnerabilities, corrective measures (DB).
- Support development of common policies and procedures for collaboration

Documenting

- Create and maintain a shared threat database for stakeholder usage.
- Extract from relevant sources to enrich the database.
- Identify and record new threats as part of library.
- Provide links to the other identified databases of value to stakeholders.
- Implement other support tools as agreed by stakeholders.

Responding

- Implement a response scheme to share incidents between security teams (response).
- Coordinate CSIRTS for response to significant / cross-border incidents.
- Record and share incidents reports.
- Automate incident reporting / sharing to reduce time / risk.
- Share threat intelligence of relevance to stakeholders (emergent issues).

Operating

- Collectively organise, operate, and manage required services.
- Facilitate secure communications between security teams (response).

Extending

- Explore and develop further strategies for collaboration between rail security teams.
- Develop and implement information management approach (crisis management).

4SECURail - GA 881775 27 | 92







7 Capturing the vision of the key EU stakeholders: surveys and interviews

4SECURail has followed a twofold approach to capturing the key stakeholders vision on a future CSIRT model in the railway sector at the European level, by conducting an online survey to a number of critical stakeholders followed by individual interviews with the most active and key individuals resulting from that. This section describes the process as well as compiles the key findings.

7.1 European Survey of Railway Security Stakeholders/Experts

An online survey was collaboratively designed with a small sample of stakeholders and was informed by the "situation analysis" conducted at the start of the project. The survey was hosted on the [EU SURVEY tool], provided by the European Commission, and was anonymous to allow respondents to freely express views.

Invitations and Response Rate

A total of 60 railway organisations were invited to take part, including 28 IMs, 26 RUs, and 6 Suppliers of Services (DSP), Systems, and Equipment.

From the period 5th February 2020 till 15th March 2020, we received detailed responses from 26 (*43%*). This is substantially higher than the typical 10% response rate for broad surveys and reflects the interest and commitment of IM/RU security teams. To this were added a small sample of higher-level stakeholders such as Policy Makers, Rail Associations and Regulatory Agencies, and their views are taken into account of later since they were also interviewed to elaborate issues arising (see Stakeholder Interviews section).

The main survey findings (from IM/RU/DSP/Systems/Equipment) are summarised below, and follow the structure of the survey, followed by a general summary.

7.1.1 General Profile of Respondents

Respondents' Personal Role in Railway Security

The survey respondents demonstrated a range of roles and included different levels of explanation. Key roles were:

- Director/Manager of Information Security.
- CISO + roles such as Team Leader for specific areas (e.g. networks).
- Deputy CISO + roles within specific areas.
- ISO + roles within specific areas.
- CIO with role supporting security teams.
- Cybersecurity platform manager.
- Secure Info Systems Architect / Network Engineer.

Additional information provided on roles and responsibilities emphasised:

- Managing Cyber Security Teams (Protection + Response).
- Ensuring Systems and Information Security (Operational).
- Providing Response to Cyber Incidents and Threats (Operational).
- Managing Secure Platforms (linking security teams).

4SECURail - GA 881775 28 | 92







- Ensuring Security in Signalling Systems.
- Designing Secure Information and Service Systems.
- Designing Network Security for Railways.
- Specifying Security Requirements with Suppliers.
- Managing Secure Technical Systems.

From these two preceding factors, we can be confident of a relevant and useful spread of professional perspectives, representing all key aspects of cyber security.

Respondent's Organisations

Survey responses indicate participation by:

- 12 Infrastructure Managers (IM)
- 10 Railway Undertakings (RU)
- 2 Digital Service Providers (DSP for numerous European railway companies)
- 2 Suppliers of Systems and Equipment (both large organisations with large customers in several European countries).

So, again we can be confident of a useful and relevant spread of organisational perspectives being reflected in the survey.

Respondents Main Interests

Concerning their key interests, 80% of respondents stated they were interested in both prevention and response, while 12% suggested mainly prevention, and 4% suggested mainly response.

7.1.2 Sharing Cyber Threat Information

Receiving and Providing Alerts and Warning of Incidents and Threats

In total, 25 of 26 respondents stated that they want to receive warnings of threats, intrusions, or other cyber incidents experienced by European railway stakeholders. These same 25 stated that they are also willing to share declarations of incidents and threats they themselves have experienced.

The single exception stated that it should be a matter of choice at the time (see next point) and so we interpret this as a willingness to receive/share, depending on circumstances.

Attribution of Threat Information

Participants were asked if shared information should be "attributed", i.e. provider should be identified. The results indicate (in order of preference):

- 23 A matter of choice at the time.
- 3 Yes, attribute origin of shared information (incident, threat).
- 0 − No, keep all sharing anonymous.

Therefore, it appears there is a very strong majority in favour there being a choice, at the time of declaring event information to be shared, whether to say who the contributor is. Since the organiser

4SECURail - GA 881775 29 | 92







of a collaboration mechanism/platform requires of course to know its contributors, then specific requirements are present here:

- Platform organisers must know identity of contributors (trust mechanism).
- Platform organisers must preserve identity of contributors when requested.
- Platform organisers must "anonymously" relay information from "trusted" members.
- Platform must declare contributor identity when requested by contributor.

European Railway Cyber Response Coordination

Respondents were also asked if they perceive value in exploring a *future* European level "Response Coordination" action, to coordinate exchanges between Security Teams concerning threats and actual incidents intrusions, including during Incident Response / Mitigation (European Railway CSIRT coordination).

- 23 of 26 respondents stated YES.
- 3 of 26 respondents stated NO.

Of the 3 who stated NO, all three were from Railway Undertakings (RU) and provided rationale as follows:

- a. One RU states they do not own or operate their IT network infrastructure, and so we assume they rely in their IM and/or suppliers to ensure security. This latter aspect is relevant since the same RU has a cyber security team, with clear roles, and is ISO 27001 compliant (a standard for an information security management system, indicating both information security and "system"). There may be some possible confusion in this case. Even if they rely on IM and Suppliers to look after security, their ISO27001 compliant team might want to know of Europe-wide or cross-border incidents threatened their systems and processes (e.g. new threats or attacks on railways). This RU also agrees to sharing as a "matter of choice" at the time (see earlier).
- b. One RU states that they share with the national CSIRT/NCSC and so expect that European level collaboration could be organised through such a system. The previous discussion of CSIRT Network and EU-level cooperation indicates that a sector-specific exchange for rail is not evident and so cannot be depended upon. This RU is not a declared member of the ER-ISAC, and so may not fully understand the current climate/debates around railway security information sharing.
- c. The third RU declaring "NO" did not provide any explanation.

The results here suggest that there is a *strong approval for a future European level railway cyber security response coordination*. However, the three voices of dissent suggest a need to *engage with RUs more closely* and to more fully understand their perspective on sharing cyber security information.

Other Issues Identified

When asked to identify any further issues relating to "sharing" of cyber threat information, respondents were quite forthcoming and noted a range of issues, summarised here:

• Sharing cyber threat inside the rail sector is vital to increase the cyber resilience of the whole sector.

4SECURail - GA 881775 30 | 92







- There is a need for a structural approach with guidelines and specific rules attuned to the Railway Industry and its context.
- Coordination could be led by several IMs with good security teams and facilities yet include and benefit all stakeholders.
- We need a legal framework for sharing information regarding systems from different technology providers.
- The issues around GDPR should be clarified.
- Trust-building activities should be addressed since trust is required for information exchange.
- Protection against cyber threats is a shared responsibility between stakeholders (product suppliers, integrators and operators) - so disclosure of attack/threat details must be coordinated between the different involved parties.
- We need to clarify the roles of the suppliers in European rail cyber security.
- The choice of whether to identify the *sharing organisations* depends on whether/which other actors are affected through that specific organisation, or whether some are potentially affected by the declared threat in a more general way.
- The coordination at European level depends on the number of organisations in different countries that could be affected by the same case.
- Exchange should not be mandatory, and those who are willing should proceed.
- There is a lack of an active platform or community to support response collaboration.
- Obligation to *notify* under the NIS directive exists for some parties and should be accounted for (e.g. what they have to *notify* may be relevant to other rail actors).

From this list of key points (echoed by many respondents), the main additional issues are:

- Establishing trust between stakeholders, and protecting information/identities,
- Establishing guidelines for a common approach,
- Ensuring shared facilities and supporting actors (management and operational),
- Using secure communication channels.
- Engaging suppliers (DSP/Network/Systems/Equipment) in appropriate roles.

7.1.3 Help in Defining/Testing a Cyber Security Collaborative Platform

Some questions were asked to test level of interest in helping define and test a platform for European Railway security teams' collaboration. The survey indicated that the platform is intended to deploy secure EU open source solution for use by any/all EU railways.

Participation in Defining and Testing the Platform, and Joining a Co-Design Workshop

Respondents indicate that the majority would be keen to participate in further defining the collaborative platform, and in joining a co-design workshop to support its refinement. A total of 24 out of 26 would participate (92%), which is a very positive response. It will be important, therefore, to ensure widest possible opportunity for stakeholders to continue guiding such an action. While a workshop, for practical purposes, may be limited in size, other strategies for participative co-design should be employed to ensure inclusion.

4SECURail - GA 881775 31 | 92







Other Issues Identified

The survey responses here were very clear on several key issues:

- A planned approach is required to allow a detailed assessment.
- Information should be provided on *comparable relevant initiatives* to ground the discussion and enable comparison.
- In advance of a workshop or other activity there should be a *preview of the proposed model* and platform to allow consideration before the event.
- Any structure for the workshop, such as themes or key questions, should be *known in advance to allow preparation* of ideas and suggestions.
- The model and suggested platform should include *definition of a clear relationship with other relevant initiatives such as the ER-ISAC, the National CSIRTs*, and any other European collective actions supporting coordinated response to threats.
- The workshop should *involve IM/RU specialists/experts who investigate new ways of security information exchange*, since these are advisors to decision makers in railway.
- Testing should be like a field test with several stakeholders sharing realistic example intrusion or threat incidents.

Overall, the responses were very positive, and the above key issues should be carefully considered when developing the participative co-design workshop, and any wider co-design actions to ensure a broad inclusion of perspectives.

7.1.4 Respondent Organisation's Cyber Security Actions

Several questions addressed the cyber security actions deployed by the respondents' organisations, and the results of these are summarised below.

Security Team Form / Structure

Here, 23 of 26 respondents (88%) declared that their organisation has a well-defined (cyber) security team with clear roles. Those who said they did not have such an arrangement were two RUs and one IM. Two (RU) declare there is no "centralised" cybersecurity team, but a team of technicians in IT address all IT issues including security. The third (IM) declares they are in the process of defining a cyber security team specifically for signalling systems, as part of an initiative to develop a national cyber security action on signalling.

For those who did declare a formally defined cyber security team, only 9 of 26 (35%) stated that it followed a classical CSIRT or SERT model (see CSIRT classic models in earlier sections of this report). The others, in describing security team arrangements, show similar general features, but with some interesting differences/specialisms:

- Established as a loose organisational network, with Technical Director/Security Manager, overseeing team leaders for Networks, Systems, and Services, plus nominated experts linking to Suppliers and Customers.
- Established as a Security Operations Centre (SOC more formal) overlooking security teams
 in different areas. Additional support is given such as delivery of (or training team members
 to conduct) log/activity analyses, penetration testing, using technologies for identifying
 intrusions (IDS).

4SECURail - GA 881775 32 | 92







- In addition to the above, several mention specific additions:
 - o Risk & Regulatory Framework Officer / Expert.
 - o A Cybersecurity Coordination Centre coordinating the teams (CSIRT form).
 - o A Cybersecurity Laboratory or Technical Analysis Centre (Forensics etc.).
 - A specialist in Data Privacy.
- There is evidence of usage of the ENISA guidance document (CSIRT Guidance ADD LINK) to help shape security teams.
- Some mention having a security coordination team above the SOC to decide policies and procedures for SOC and Teams.
- Suppliers show separation of teams for IT and OT, with detail of activity focus (e.g. IT cybersecurity teams cover design, manufacturing, and validation/testing for cybersecurity e.g. OT cybersecurity team ensures that products meet the customer cybersecurity expectations and nominated standards). Both focus internal standards such as ISO/IEC 27001:2013 and NIST Special Publication 800-53 Revision 5 (framework).

Security teams are clearly quite diverse in form and structure, some being centralised or established as a single entity, while others are distributed and use sub-teams or specialist teams for different systems / functions. While some do not declare their security team a "CSIRT" they do follow the general form and function (see later).

Key Roles in Railway Cyber Security Teams

The main cyber security roles in respondents' cybersecurity teams can be summarised:

- Cyber Security / Security Manager.
- Team leaders in specific areas (e.g. Network, Systems, Services, OT).
- Security Responder.
 - Triage staff.
 - Incident Handler / Analyst.
 - Response advisor / Remediation.
 - Security experts for advice.
 - Forensics experts.
- Data Protection Officer (DPO).
- Platform manager (connects teams and supplies information / communication).
- Risk analyst / Risk & Regulatory Framework Officer.
- Security designers (for equipment / IT suppliers and DSPs).
- Security Architecture design (esp. supplier).
- Project security integration expert.
- Security tester / Penetration Tester.
- Data Privacy Officer (GDPR)
- Physical Security expert.
- Specialist technicians working with system/equipment suppliers (IT/OT).

These range of roles indicate some variability in how security teams are made up. Collaboration between organisations might therefore require a range of activities in Rail security teams and should also be taken as reflective of the variability between teams. Collaboration through linkage to specific actions may be quite complex, and so linkage via a single point of contact may be more practical.

4SECURail - GA 881775 33 | 92







That could require that teams adapted their internal practices to ensure intelligence was channelled to the point of contact.

Primary Tasks evident in Railway Security Teams

The main cyber security tasks identified for the above described roles are mainly self-evident from the role descriptions, and include:

- Define and deploy the cybersecurity plan for the organisation.
- Conduct risk analysis (all IT systems, Networks, Equipment/OT).
- Ensure a "business continuity" plan for all identified risks.
- Organise and lead (Cyber Security / Security Manager).
- Organise and lead specific areas (e.g. Team Leaders Network, Systems, Services).
- Provide data protection advice (both concerning system data, and GDPR).
- Conduct GDPR audit / Personal Identifiable Information (PII) analysis.
- Identify and monitor "insider threats" and Human Resource risks.
- Conduct security tests and penetration tests.
- Design security strategy for IT/OT (and for products, if supplier / DSP).
- Advise on evident risks and applicable regulatory frameworks.
- Conduct monitoring of all infrastructure at risk (via logs, IDS, traffic analysis etc.).
- Identify threats /attempts / intrusions.
- Provide security response for incidents:
 - Handle incident / organise activities and specialists.
 - Conduct triage / incident analysis.
 - o Advise on response and remediation.
 - Conduct forensic analysis (establish threat strategy, penetration, artefacts).
 - Advise on follow-up actions / clean-up.
- Manage platform services to security teams.
- Manage communications services linking security teams.
- Provide security integration in projects (especially interconnected systems).
- Provide security oversight and assurance with suppliers of equipment, IT, networks, OT and services.
- Maintain vulnerability watch (all potential threats and risks in all areas).
- Services to business units and customers (ethical hacking, testing, advice, etc.).
- Provide 24/7 helpline and assistance to all key stakeholders.

These key tasks can be seen as indicative of the range of activities in Rail security teams and should also be taken as reflective of the variability between teams. Collaboration through linkage to specific actions may be quite complex, and so linkage via a single point of contact may be more practical. That could require that teams adapted their internal practices to ensure intelligence was channelled to the point of contact.

7.1.5 Threat Intelligence Tools and Information Sharing

A number of questions examined how technologies and processes are used to coordinate intelligence gathering and sharing.

4SECURail - GA 881775 34 | 92







Use of Platforms and Tools within Security Teams

In response to questions about use of platforms and tools within security teams, it was shown that *platforms* are used by more than 90% of respondent organisation security teams. The two organisations who do not use platforms to support security teams offer no further explanation.

Detection Tools are used by almost 90%, with only 3 of 26 not yet using detection tools themselves but relying on system providers to install their own measures. Mentioned detection tools in use can be summarised as follows:

- Security information and event management (SIEM) installations of different kinds.
- SIEM key components such as manager/analyser using real-time alerts/data from multiple applications and network hardware.
- Specific/separate log managers of different kinds for centralised management of log data.
- SIEM components designed to attract attention / deflect attacks (Honeypots, Honeytokens) as part of "detection" strategy.
- Specific products combining features ArcSight, DEVO, Darktrace, Nozomi, Qualys VMDR, Splunk (monitoring, detection, vulnerability scans, investigation, correlation, etc.).
- Bespoken SIEM from suppliers (not defined).
- Web Application Firewall (WAF) for HTTP applications, including some specific products such as Palo Alto Firewall NG.
- Other security analytics such as included in IBM QRadar or AKAMAI cyber suite for Cloud.
- Tools (not specified) installed by equipment/network/systems providers.
- Various Intrusion Detection Systems (IDS), network intrusion detection (NIDS), host intrusion detection (HIDS) not named, and installed by suppliers.
- Endpoint detection response (EDR), and Endpoint Threat Detection and Response (ETDR), not named products but mentioned.
- Vulnerability Scanners / Analysers.
- Risk assessment tools, e.g. Monarc.
- Two mention that further tools are being tested (but not which).
- Four mention that they will only release details in face-to-face discussion (caution).

These results indicate that there is a wide variety of activity around detection, with a range of solutions being used, often integrated in systems supplied by vendors. This further emphasises the need to work with suppliers to ensure shared responsibility.

Collaborative Prevention Tools

It can be seen from the preceding that the majority are using different tools / suites of tools for combined detection and prevention, in many cases provided by systems suppliers. However, concerning collaborative prevention tools, only 11 of 26 declare usage (42%).

The declarations include mention of:

- MISP (4 are already using + 4 are in test / training).
- Proprietary tools to coordinate cybersecurity actions (4 respondents).
- Other systems and components mentioned included:
 - Honeypots / Honeytokens as preventive measure (also see detection).
 - Sandbox facilities to separate untrusted/untested programs.

4SECURail - GA 881775 35 | 92







- AKAMAI Net Storage (Cloud shared security management aspects)
- SAT-INET (Internet Early Warning shared management aspects)
- Qualys VMDR (Detection and Response management aspects).
- Symantec CASB (Cloud Access Security Broker shared access control).
- Symantec DLP (data loss prevention)
- Anti-Virus software (AV).

Two respondents indicate they might discuss face-to-face only.

Again, we see a variety of solutions and strategies mentioned, but with significant emphasis on MISP (see earlier analysis for MISP details and analysis). It is worthy of note that MISP instances can be linked for wider sharing (see later, under outline platform).

Organising Threat Intelligence Sharing Among Stakeholders

Respondents were also asked about their strategies for sharing threat intelligence among stakeholders, and results indicate a variety of strategies in place:

- Company defined procedures and protocols (including reporting mechanisms).
- Regular monthly reporting and timely threat alerts
- Sending Alerts, Bulletins, Advisory Notices.
- Declare new threats via Intranet lists and alerts with emails.
- Relay news to Intranet, email and text about new threats from outsider sources (like ENISA web and supplier notices).
- Share indicators of compromise (IOC) through MISP and by email.
- Text warnings sent to key staff phones.
- Multi-Layered MISP cluster (sharing between MISP instances).
- Regular Meetings, Blogs, Collaboration Tools (not specified).
- Ad hoc basis, depending on issues arising / events.
- Using standard Microsoft tools (Teams, mail)
- No organised sharing within organisation but sharing with governmental cyber security centre.
- Threat intelligence for company not dedicated to OT scope.
- Alerting suppliers.

The list indicates some degree of variability, with a range of examples that can together effectively ensure awareness by key stakeholders. These should be carefully considered in further co-design of the model and platform.

Further Issues on Cyber Security Organisation, and Threat Intelligence Sharing

When asked for any other comments on Cyber Security organisation, and Sharing of Threat Intelligence (free inputs), the respondents advised as follows:

- Some indicate that national authorities provide secure platforms to share cyber intelligence
 where all rail stakeholders can contribute, and in some cases must contribute notifications
 (but it was not indicated how these stakeholders can share with each other).
- One respondent suggests that a framework based on Best Practices should be developed and shared, then further matured jointly by rail stakeholders.

4SECURail - GA 881775 36 | 92







- One respondent indicates they are following the ENISA best practice model to develop their own company CSIRT further, and then want to share with "trusted" rail stakeholders around Europe.
- It is suggested that sharing (between IMs in the case of the contributor) would have to come from SOC leadership, not directly from each team, i.e. a point of contact per company.

These additional issues should also be considered in the analysis supporting model and platform definition.

7.1.6 Access to Information

Respondents were asked their views on intrusion and/or threat information between organisations.

Restriction of Access

When asked if threat/intrusion (cyber intelligences) information shared between organisations be restricted to CISOs, the group was split, with 11 saying Yes and 15 saying No. Those who said no, indicated a range of reasons:

- It depends on the organisational structure and where the security team / unit is located: cyber intelligence should be made available where it is needed / to those who have to act on the information.
- It should be 'trusted' persons (not just CISOs), to ensure information is available to those persons best placed to analyse and act upon it.
- CIOs and IT staff.
- CISOs could present a 'bottleneck'.
- The CISO must have all the information to coordinate the different teams/areas.
- The trusted network should be limited to cyber security professionals to prevent confusion or panic.
- Relevant information should be distributed to expert analysts and potentially to testers or designers.
- It depends on the size of the organisation, number of people involved in security.
- For sharing information inside the organisation, a confidentiality policy controls distribution
 of information inside the organisation (anonymised if required).
- IT manager level.
- Information sharing must start on a technical level. CISOs usually do not have the capability to present and consume this information in an appropriate way.
- SOC leads in our company so SOC leader or SOC contact is an ideal point for sharing.

While there are some conflicting views expressed, the general consensus seems to be that for each organisation, they have to *decide on the main point of contact*, and the *internal policy for distribution*. Relevant shares include cyber security professionals (analysis and policy adjustment), system designers and engineers etc. (repair/mitigation).

Interestingly, when sharing with a wider group (CISO and other team members) only 26% of respondents suggest recipients should receive all the cyber intelligence. The majority (74%) suggest they should receive only part of the information, depending on their role (i.e. only what is relevant to their job).

4SECURail - GA 881775 37 | 92







If information of cyber threats/incidents is shared between railway stakeholders, via a trusted point of contact, the decision on who to provide with "selected" information might be part of the trust relationship (i.e. decided by internal policy).

7.1.7 Platform Facilities

Respondents were asked a series of questions concerning the facilities that a collaborative platform might include.

Threat Library + Library of Defensive Measures

All but one of the respondents (96%) agreed that a European collaborative platform for rail should include an updated library/repository of relevant cyber threats. In addition, all respondents (100%) agreed that such a platform should provide an updated library/repository of defensive measures in relation to threats (mitigation).

Communication Facilities – Sharing Intrusion / Threat Information

All respondents also agreed (100%) that a platform should include a facility to tell other participants (e.g. via Security team leader, CISOs of IM, RU, etc.) about a recent intrusion/attack. In relation to this facility, respondents indicated preferences as follows:

- 20% A facility to communicate / send messages to all participating CISOs/Teams.
- 17% A facility to choose participating CISOs/Teams for communication.
- 4% Use email privately.
- 59% Choose between the 3 options at the time.
 So, to seems the majority prefer to choose between an "all" or "selected" group share, but with a small minority selecting private email as an option.

Analytics Module

The majority (85%) of respondents stated it would be desirable to have an analytics module showing e.g. same threats / events declared by different users. Such features appear in many large-scale in order to help higher level analysis of the threat landscape.

Other Issues

Other comments on platform facilities were received from half of respondents and can be summarised as:

- Examine how EU-level collaboration between CSIRTs is being handled since that could be a good model.
- A central library/repository governed centrally would be the best and secure option to inform, share, maintain and evolve.
- We need trust and willingness to have an equal role, and so level playing field.
- If the "analytics module" is embedded into the platform, it could be interesting, but if externalised e.g. in another SaaS platform, it could be problematic for confidentiality.
- The platform should share any information about the known attackers' groups, and their attack methods.

4SECURail - GA 881775 38 | 92







- The platform should offer actuation guides about the different known cyber threats/intrusions for all Railway organisations to respond in the same manner (e.g.: expanded activity of Malware like EMOTET, or expanded Phishing activity, etc.).
- Information should be well secured, covered by a non-disclosure agreement (NDA) and only accessible to authorised people.
- Sharing may be with a connected railway or supplier only or may be for everyone if it is a new threat or something for all a choice for the contributor.
- Given the specific nature of cyber infrastructures, large differences in exposure, risk and remediation potential exist between different organisations, and so generic analytics will provide limited added value - analytics of railway specific data is needed.
- We should be able to share what happens (threat intelligence) with our national security contact under NIS.
- It could help people if they could ask questions like a private discussion area for security experts who can discuss issues they are trying to address.

A number of these additional comments confirm the strong willingness to share, and to use a collaborative platform. There is also concern about ensuring security of content on the one hand, but freedom to share with national security authorities on the other, indicating a need to define the "stakeholders" as both key railway stakeholders and trusted third parties.

7.1.8 Relationship to ER-ISAC & NIS Directive

Respondents were asked if their organisation is a partner/participant in the ER-ISAC:

- Half of respondents (50%) stated that they were partners.
- A fifth (20%) stated that they were not.
- Almost one third (30%) stated they were unsure or were in the process of becoming so.

From those who were established members, 38% stated that the ISAC should deploy the collaboration model for response (referred to in 4SECURail as CSIRT) to enable a shared "response capability". The remainder (62%) suggested that the CSIRT collaboration should be a separate action/facility.

Those who are not yet members of the ER-ISAC were not asked their view on the above aspect. However, all were asked "How should a future EU Rail CSIRT coordination be implemented or hosted". In response to this open-ended question, respondents suggested several observations and ideas as follows:

- EU-Rail CSIRT collaboration activities should be carried out by a dedicated team, and a link must be established with ER-ISAC.
- The ER-ISAC can be a Governance Authority, with something else (e.g. collaborative platform + initiative) on a more practical and active level.
- The ER-ISAC should contribute to building a future EU-Rail-CSIRT with activities performed by dedicated teams. Links (*from 4SECURail*) should be established with ER-ISAC.
- The ER-ISAC should be the platform for exchange of cybersecurity threats and issues in the sector, and so should "deploy" the future CSIRT and collaboration platform.

4SECURail - GA 881775 39 | 92







- Although the CSIRT can be a separate action/facility it must be accessible to the ER-ISAC participants (maybe through their platform), because sharing information and news about incidents is a part of the objectives of the ER-ISAC.
- It should really be the IMs who do it together. It can be a part of ISAC, or a separate thing, but both would still be a European railway collaboration, so strong link to ISAC will be there anyhow.
- It can be "separate" but still ISAC partners, and so can be linked. The jobs to be done can be shared between partners. The leaders can be companies with well-developed teams. RU should be involved, not just IM.
- Apart from the platform there should also be a discussion on whether the EU Rail CSIRT should have staff for coordination and / or response activities.
- The future collaboration model and CSIRT collaborative platform require an agreed implementation procedure.
- The CSIRT collaboration model and collaborative platform should be implemented as a bottom-up approach.
- The platform must include the main operators and integrators in order to share and build a common up-to-date cybersecurity context.
- The platform should have the capability to activate a cybersecurity manager and expert network in order to answer to any imminent cybersecurity threat or to provide a consistent and quick response to any cybersecurity attack.
- The simplest functionality would be only to provide an information sharing platform, and more advanced functionality would be needed for coordinated reaction.
- The choice of location for the CSIRT collaboration can be with many companies and not just with one - would teach more people, and the leader should be large rail with good CSIRT and tools for leadership.
- This could be considered as a European railway SOC, eventually linked with local company SOCs, and so provide SOC services to railways companies.

The above ideas are quite challenging and indicate a number of key issues for discussion:

- Choice of governance under ER-ISAC or as a separate but linked action.
- Need for dedicated team, with emphasis on using people already situated in security teams (distributed and "virtual" organisation).
- Emphasis on using "leaders" companies with well-developed CSIRT/CERT/Security teams.
- Links to integrators and suppliers need to be developed since they are key actors in analysis and repair.
- Need to ensure quick response to calls for assistance form all EU rail actors.
- Support from, and advised by, ER-ISAC since that is the same community of interest.

NIS Directive Notification Obligations

Concerning obligations to "notify" cyber security incidents according to NIS directive, 46% of respondents indicated they were obliged as Operators of Essential Services (OES). Four respondents (16%) stated that they were not obliged, and the remainder, while 40% state they are unsure! For those who do notifications, methods stated were:

Formal process with national CERT/CSIRT via an online platform (+email in some cases).

4SECURail - GA 881775 40 | 92







- Additionally, with the national Telecommunication Authority via agreed protocol.
- Additionally, through the FIRST forum to share with other CSIRTs.

As discussed earlier in this report, there is still some uncertainty around which countries identify Rail as OES, with some even separating rail into different classes for inclusion/exclusion. This suggests the collaboration model and platform can, through its outputs, provide information of relevance for European level analysis by Member States, but it would rely on uncertain pathways within countries.

7.1.9 Respondents Advice and Comments to the Study

Despite an extensive survey, participants provide some additional advice in the final open comment section as follows:

- A key challenge is to prove, show and create a community with active members.
- We need a demonstration to convince people through experience, e.g. by presenting to ISAC. If there are public reports, make sure all ISAC people are sent copies.
- The model should include cooperation with relevant European CSIRTs and ISACs.
- There are many rail initiatives in Europe, and they compete for attention, so it is necessary to link concerns together to solve the problem of collaboration.
- Optimal use should be made of existing models and platforms already in use or under development to support international exchange and cooperation between CISRTs.
- Even if large rail companies lead the CSIRT all rail companies can be supported for European strengthening.
- To make all European railways safe needs all railway companies and their system providers to be open and share problems.
- Focus on both IT and OT systems for railways so as to have an end-to-end view.
- ER-ISAC should contribute for EU-Rail-CSIRT building.

Main survey findings

Profile of Respondents

- Both IM and RU seek collaboration around Prevention and Response.
- Key stakeholders within rail security teams fulfil a range of roles.
- Point of contact for collaboration will vary between different railway security teams

Supporting Co-design on Model and Collaborative Platform

• The majority of IM/RU wish to support 4SECURail co-design and workshop activities.

Sharing Cyber Threat Information

- The majority of key stakeholders wish to share threat intelligence.
- Choice of anonymity is context-dependent and linked to "trust".
- Coordination of different security teams' response is seen as highly attractive / beneficial.
- Sharing is mainly around likely threats and actual incidents.
- Required shared facilities include database (IoC, etc.) and Communications (alerts/warnings).

Company Cyber Security Actions

- The majority have clear security teams / responsibilities not all follow CSIRT model.
- Roles and tasks are highly variable.
- ENISA guidance on CSIRTs is being used by many and stated as being of high value.

45ECURail - GA 881775 41 | 92







Threat Intelligence Tools and Information Sharing

- The majority use a platform of some kind to link cyber security actors internally.
- Detection tools are used in most cases, with a wide variety of types/instances.
- Less than half use collaborative prevention tools, with "MISP" being highest example.
- A variety of strategies / mechanisms are used to share threat intelligence with stakeholders.

Sharing Security Intelligence Between Organisations

- Point of contact for sharing between organisations is local choice (not just CISO).
- A trusted network must be organised around trusted parties.
- Distribution / sharing within an organisation is a matter of internal policy.

Suggested Platform Facilities

- Inter-organisational sharing of threat intelligence should include a platform with:
 - Library of threat intelligence (up-to-date library of threats + defensive measures).
 - o Communication facilities for rapid Alerts, Awareness bulletins.
 - Analytics module (threats experienced by different users / locations / times, etc.).

Relationship with ER-ISAC and NIS Directive

- The collaboration platform/initiative should be linked to ER-ISAC.
- Governance will be a key issue, but a new organisation should be avoided: it needs a "virtual" team of IM/RU points of contact, plus a "host" for platform facilities.
- NIS "notifications" could also be shared via the platform to "speed" intelligence

Respondent Advice to Remainder of Study

- Exploit platforms already in use for exchange and collaboration.
- Demonstration will convince people through experience

7.2 Interviews with Key EU Railway Security Stakeholders

As a further triangulation point concerning European railway cyber security stakeholders, a sample of high-level stakeholders were invited for interview (DG MOVE, ERA, ENISA, ER-ISAC, ERTMS, DB-CSIRT, X2RAIL-3, ALSTOM, Infrabel, DN-Netz, DB-CSIRT). The set was chosen to include views from the main types of stakeholders and leaders in rail security development (European Commission, Agencies, Suppliers, ISAC, Complementary project in S2R, Leaders in rail cyber security). A standard set of topics was used to allow comparison (structure of this section), followed by open discussion to encourage sharing of ideas. The results are integrated and summarised as follows, including only commonly shared views. Alternate views will be explored at the workshop stage.

7.2.1 Current and Future Needs

7.2.1.1 Collaboration and Support for Response

- There is a need to help rail security stakeholders collaborate concerning response and requires critical information sharing (both incidents and potential threats) – especially for trans-border incidents (same risk/attack in different countries / organisations).
- At detection of an intrusion or an attempted intrusion, rail needs to share between security teams in all relevant rail IM/RU "instantly" or near-instantly.
- Rail needs a way of exchanging information rather than "coordinating" a response, since the actual response will be decided by the IM/RU and their internal experts.
- Rail needs a "virtual" team, not an "organisation" with clear tasks and functions to support information exchange for collaboration. A legal framework may be required.
- Further exchanges (IOC, architectural problems / solutions, etc.) would add benefit.

4SECURail - GA 881775 42 | 92







- Short term emergency situations need more than the ISAC model.
- Further collaboration between security stakeholders can use the ISAC, CSIRT Network, FIRST etc.

7.2.1.2 Issues for Sharing Threat Experience

- EU rail is in a semi-public environment, so exchange of information could be sensitive, especially where there is a link between rail and military.
- IM might be hesitant to share with clients (RUs), as might suppliers.
- Anonymous exchange would be easier (from IM via platform to RU and other IMs).
- Sharing in the ISAC is informal. We need a reliable framework in 4SECURail.
- Trust is critical. The platform itself must be highly secure and tested / proven.
- The platform must gather and share in a practical way for all (easy access).

7.2.1.3 Other Support and Services

- Detection happens within organisations, so we need to identify what will trigger the sharing processes receiving triggers (monitoring / notifications of incidents / threats, situational awareness).
- There should also be a long-term plan to add services in future, e.g. analytics etc.
- Proactive info sharing would ensure people are prepared (alerts, awareness bulletins).
- Legal obligations must be considered.
- Training is of interest (e.g. CSIRT formation), probably via the ISAC/ENISA.
- Exchange of experience is a benefit, and helps to speak with one voice to manufacturers, so there must be sharing with ISAC who will coordinate such aspects.

7.2.2 Future Implementation

7.2.2.1 Form of the Collaboration Group Relationship

- Technically, the easiest approach is that somebody hosts and supports the platform (a service), while actors in IM/RU security teams act like a sharing team.
- A "virtual" team model would be the most flexible, formed by EU Rail security stakeholders, having a primary contact at each company. This flexible approach can then be adopted into any initiative or organisation as required.
- It is the functionality that is most important what it does and how.
- A group allowing direct and fast sharing (e.g. not via national CSIRTs) can be linked to any
 organisation at EU / sectoral level as EU collaboration develops. This would need a mandate
 from partners.
- The group should be driven by "leaders" in response.
- Collaborating with / linkage to the ISAC would reduce overhead (same constituency).

7.2.2.2 Key Roles and Tasks in the Collaboration Group

• The main relevant roles/tasks are identifying alerts, communicating events (threats/intrusions), recording events (logging), maintaining a database.

4SECURail - GA 881775 43 | 92







- There are two sets of roles: platform hosting (maintain database and communication facilities, receive information to share, share information with relevant targets, provide centralised analysis); group collaboration (formation, participation in sharing).
- Actors in IM/RU identify risks and "share" to the virtual team via their point of contact.
- Point of contact is a key role deciding what is to be shared and with whom.
- Platform actors can also channel other threat intelligence (news, bulletins, etc.).
- Some info may be for IM only / RU only / for all this has to be managed.
- Technical experts adding data from authoritative data sources.

7.2.2.3 Technical Facilities

- Database and communications for holding and sharing security information.
- Collect from known threat databases and add new events and experiences.
- MISP is commonly used for the above functions and to link different work groups within rail companies, and so fulfils a few needs (should be considered).
- MISP can have multiple instances, allowing for a centralised reference instance, plus installed instances within participating IM/RUs.
- MISP allows for a rule-based filter to select what is required from feeds. This facility can be
 used within rail partners to target their analysis and can be used in a central instance to
 ensure selection of relevant information.
- This model would need a. technical support, and b. threat analyst this could then support a network of primary contacts in railways (IM/RU) shaped as SOC, CSIRT or other team form.
- MISP clusters can even be coordinated within a company, and some railway actors are doing this, so coordination between companies would be made easier by following this model.
- Adopting MISP would require support for smaller companies to adopt (e.g. via ENISA).
- MISP allows automated usage of outputs, and so can be well integrated with company systems / processes.
- The platform must be secure and tested to ensure control of data.
- Cross organisational is not necessarily a big problem, so it should be kept simple but secure.

7.2.3 Membership

- The main participants should be IM and RU.
- Digital service providers are also a key element of secure rail IT/OT.
- Suppliers could be warned (target group) if their systems are implicated especially those who operate systems for customers / provide close support.

7.2.4 Other Issues and Ideas

A. Throughout the interviews it was questioned why the initiative is referred to as a "CSIRT" since that structure tends to be "within" organisations. It was recognised that EU Support for national CSIRTs was aimed at governmental bodies coordinating a range of ministries/ departments/ agencies: appropriate since the country government was in common. It was strongly suggested that a suitable name is required for the 4SECURail model and platform to indicate that it is a collaborative information sharing initiative between European rail cyber

44 | 92







security actors. This guidance is accepted, and a name is offered later in this document (see model).

- B. The ISAC works at a strategic level and is a membership organisation. 4SECURail operational collaboration model should acknowledge the ISAC as complementary.
- C. The supply chain will analyse indicators of compromise (IOC) after events.
- D. Organisational contact points can "trigger" activities at operational level (via the collaborative platform) which later shares with ISAC (what has happened).
- E. If future rail CSIRTs worked the same way, then that would be advantageous, and can be supported by ENISA / ER-ISAC.

7.2.5 Further Collaboration

All interviewees offer further support and collaboration, through developing links, providing support of different kinds, and further participating in the co-design and workshop actions.

Main Interview findings

Current and Future Needs / Collaboration Group

- Collaboration is required primarily for exchange of threat intelligence.
- Best form is a "virtual team", using hosted facilities.
- Key roles: platform hosting (maintain database and communication facilities, receive information to share, share information with relevant targets, provide centralised analysis); group collaboration (formation, identifying contact points, participation in sharing).
- Technical experts add data from authoritative data sources.
- Membership should be IM/RU, with links to DSP and Suppliers

Issues around Sharing / Supporting Services

- Sharing may have to be anonymised, and trust is critical for team success.
- Organisations need to agree what triggers sharing events and information of interest.
- Identified items are alerts (incident or attempt), bulletins (security news), awareness.
- Training and exchange of experience can be supported by ISC / ENISA

Technical Facilities

- Database and communications for holding and sharing security information.
- Target technology is MISP since it is already in use in rail.
- MISP central instance linked to IM/RU local instances addresses requirements.
- Rule-based filters can allow selection of preferred content.
- Platform hosting should be secure and tested to ensure control of data

Additional Issues

- Naming the initiative CSIRT is misleading, ad so new name is required.
- Sharing with the ER-ISAC should be formalised

7.3 The first 4SECURail Workshop on Rail CSIRT

On June 9th, 2020 4SECURAIL organised a first workshop with several key stakeholder in European Rail Security. The 4SECURail Workshop on CSIRT was organised by UIC together with Hit Rail and Tree Technology. Although it was planned to be held in person and hosted in Brussels, due to the COVID-19 crisis it had to be held via video conference. It was held on Tuesday June 9th, 2020, from 10.00 am to 12.30 pm CEST, with 25 participants (16 external participants plus 9 project members) representing the relevant stakeholders on the EU Rail CSIRT context, including: the **ER-ISAC**; Rail

45 | 92







Security Teams (RSTs) from IMs and RUs in different member states (Germany, Spain, France, United Kingdom, Belgium and The Netherlands) and the UIC; stakeholders from the CSIRT regulation such as ENISA and ERA; and representatives from the collaborator project X2RAIL-3.

This workshop was organised in the latest stages before completing this deliverable. The 4SECURail CSIRT team had already completed its initial survey and interviews as well as its background research period (as presented in the previous sections) and it was in the process of defining a draft CSIRT model and plans for a collaborative platform. This first draft model and outline collaboration platform was presented for open debate at this workshop. The open discussion and feedback received in the workshop is here simply presented and summarised; it will then be carefully processed as inputs towards giving place to the second and final version of the 4SECURail CSIRT model (deliverable D3.2), and the workshop community will continue to be involved in project consultation towards completing the final model, thus following a co-creation approach.

This workshop was the starting point for the creation of the key stakeholders' community, for assuring the involvement of the key players in the EU Rail cyber security field in guiding the proposed model and collaboration platform, which will be offered for use by the Rail sector. This aim to ensure that the outcomes of 4SECURail CSIRT feed forward towards a best common approach for collaborative rail cyber security by the CSIRT collaboration model and platform being collaboratively designed with the key stakeholders, as a resource for uptake.

Main workshop findings

Current and Future Needs / Collaboration Group

- EU-ISAC vs EU-CSIRT are two different platforms and there is a need to understand the bridges and connections between both. These are two different organisations, but they need to work together.
- Vision for staff: dedicated or a shared team, human resources to be involved; based in a physical site vs virtually connected.

Issues around Sharing / Supporting Services

- Confidentiality, roles in terms of access to information by the stakeholders and how to protect the legal aspects for information sharing. The Legal requirements must be considered even beyond NIS.
- Governance of the platform:
 - Who can and who cannot connect (outside EU) to the platform?
 - o What are the rules to be able to connect and provide/receive information?
 - Obligations of the members and the platforms.
 - Reporting process.
 - Sovereignty aspects.
- The role and involvement of the supply chain and digital service providers should be considered.
- Roles and responsibilities within the model should be considered, including for example:
 - o Decision-making in the information sharing and data flows.
 - Decisions on dissemination and access to information.
 - o Legal responsibilities about the decisions taken and implications, liability.

Technical Facilities

- Common architecture and products used in Rail, must be aligned with the process of onboarding and the role of the suppliers and DSPs in the CSIRT model.
- Interoperability with existing platforms and processes in place (e.g. CSIRTs at the organisations, and national level CERTs).

4SECURail - GA 881775 46 | 92







• Automated information sharing, with input from the community and the option for members to choose what to share + one facilitator for contacts could be specified in the model. This should take into account the compromise between information overload and not missing what is relevant.

Additional Issues

• Cooperation with X2RAIL-3 is essential, some aspects (e.g. legal) will be developed by X2Rail-3 project which is responsible to develop a feasibility study on a pan-European CSIRT dedicated to rail.

4SECURail - GA 881775 47 | 92







8 Functionality statement: an information sharing and intelligence building model between EU rail security actors

8.1 Rationale: the CHIRP4Rail concept

Previous sections have presented the key needs identified in the desk research (section 6) and interactive research (surveys and interviews in section 7). As a conclusion of this research, this deliverable state that there is an evident need to coordinate information exchanges between rail cybersecurity teams for EU-wide cyber security: **the CHIRP4Rail concept** — Collaborative tHreat Intelligence Platform for Rail — to coordinate the different Rail OES security teams in sharing cross border threat / incident information. In such a scenario, it must be determined what can be shared, with whom, under what circumstances, and how (e.g. automated sharing of incident declaration). The following provides a rationale for the CHIRP4Rail concept approach as a summary of the findings from the previous sections and functionality and approach statement.

The need: identified in desk research, surveys and interviews.

A pan-European collaborative environment for cyberthreat information and intelligence sharing in Rail. In general terms what is missing is the horizontal coordination of Rail Operators of Essential Services (OES) and their essential Digital Service Providers (DSPs), naturally done via the security teams of the national Rail OES integrated in the MS CSIRT. A collaborative environment for cybersecurity information sharing among Rail-OESs' security teams enabling linkage between MS Rail-OES security teams (CSIRTs, SOCs or IT/OT actors responsible for security) requires a threat intelligence collaboration environment to: i) share knowledge on incidents and prevention/mitigation; ii) share knowledge on threats of relevance; and iii) support communication between actors.

The context: coordination with the EU level initiatives.

- A. **the European CSIRT Network –ECN**. An organisational model for an EU-level CSIRT concept in rail must take into account and potentially establishing an EU-level role in relation to EU Cyber Security coordination (as in the European CSIRT Network –ECN-).
- B. The European Rail Information Sharing and Analysis Center (ER-ISAC). The current European Rail ISAC established in 2019 as a network of collaborating Rail security experts is the natural context to 4SECURail in its legal structure and agreed protocols, as well as actions initiated in the design to help members improve Cyber Security capacity through education, sharing, and preparatory / preventive actions.
- C. The X2RAIL-3 initiative. X2RAIL-3 (CSIRT Concept) will deliver a feasibility study for establishing a railway based CSIRT. This will emphasize feasibility and examine CSIRT attributes from the legal basis to the creation of a specific institution. The 4SECURail CSIRT model will emphasise the operational aspects to determine information flows and content. Both projects are collaborating to ensure that the future feasibility of an EU-Rail CSIRT is fully supported by an operational model concept.
- D. **The EC MeliCERT platform**. While the EC MeliCERTes platform hosted by ENISA supports national level CSIRTs in the context of the European CSIRT Network as defined under the NIS directive, its general form and features are worthy of consideration in the context of the X2RAIL-3 and 4SECURail concerning a European Rail CSIRT collaborative platform

48 | 92







The opportunity: the CHIRP4Rail model – Collaborative tHreat Intelligence in Rail Platform model.

There is an opportunity to coordinate the different Rail OES security teams in sharing cross border threat / incident information: the CHIRP4Rail model. In such a scenario, it must be clearly determined what can be shared, with whom, under what circumstances., and how (e.g. automated sharing of incident declaration).

The CHIRP4Rail model approach:

- A. A light, horizontal, "umbrella" model for coordination of Rail-OESs. The operational workflow for an EU-level CHIRP4Rail concept would be different from the specific CSIRTs/Security Teams within Rail-OES and would be concerned primarily with coordination and support across Rail-OES security teams.
- B. Coordinated and capitalised by the ER-ISAC. The ISAC activity to capitalise on collaboration and coordination implies that the ER-ISAC would be the natural constituency for the EU-level CHIRP4Rail as the community of interest is the same. It also means that key members of the ER-ISAC are the very CISOs and security teams that the EU CHRIP4Rail initiative would need to engage.
- C. The UIC as the key facilitator. The ER-ISAC has proposed to place physical presence and coordination within the UIC (a 4SECURail participant), to adopt a facilitator to coordinate activities, and to deploy certain platforms to support ER-ISAC activity. The platforms are named as Information Sharing, Vulnerability Management, Initiatives Dashboard and Cyber/Information Security incident platform, aligned with the focus of the EU CHIRP4Rail model.

This CHIRP4Rail concept rationale is summarised in the following figure:



Figure 5: The CHIRP4Rail concept rationale

This vision suggests a model that is data driven, horizontal and bottom up:

- A. identifying what data is to be shared between rail security teams.
- B. identifying an operational strategy to enable exchange, supported by technical and operational schemes.
- C. identifying a suitable management model to facilitate and ensure both A and B.

4SECURail - GA 881775 49 | 92







The bottom-up approach for this model is schematised in the figure below:



Figure 6: The CHIRP4Rail bottom-up approach

The information needs (A) have been identified in the various preceding analysis sections and are summarised in the next subsection, followed by a broad consideration of the necessary operational / technical support (B) to ensure easy and effective exchange. Confirmation / adjustment of these in the workshop and subsequent dialogue will support a more detailed determination of an appropriate management approach (C) which is initially outlined in section 9 below.

8.2 Functionality: from data and information exchange to intelligence

Based on the information collected in the reported activities (preceding sections), we identify the need for exchanges of different kinds of information, with implied data and flows identified. These are the primary determinants of the outline model provided later and will also determine to a significant degree the necessary operational and organisational features required to support such exchanges.

The vision of CHIRP4Rail is based on fostering and supporting a value-adding process evolution from information sharing to intelligence. On the basis of generating trust among the key actors for sharing information on relevant threats and incidents, such trust should be based on added value generated for the community as a whole. In order to achieve such vision, the process functionality will build from aggregating and sharing inputs (relevant cyber threats for Rail i.e. incidents declared by RSTs, and vulnerabilities by an RSTs, CPO, suppliers and DSPs; together with the availability of expertise), through a process of evaluation, filtering and prioritisation to disseminate strategic information, towards resulting on actionable intelligence, creating value-added resources for prevention and response.

4SECURail - GA 881775 50 | 92







From information sharing to intelligence: a value-adding process



Figure 7: The CHIPR4Rail functionality vision: from information sharing to intelligence

8.2.1 Registration / signup: declaring a Rail Security Team (RST)

A rail security team (RST) can be a member of the CHIRP4Rail aspect of a future ER_CSIRT and can itself be formed as a CSIRT, CERT, SOC, or any other operational form. The RST should be able to declare:

- Organisational parent organisation
- Security Contact Point (SCP)
- Contact details.
- Description of its formulation.

There should be an approval process determined by the management stakeholders.

8.2.2 Information sharing

8.2.2.1 Declare Cyber Security Incident

An RST via its SCP can declare a security incident to have transpired, providing at least:

- Incident description.
- Identification of intrusion agent (e.g. specific malware if known).
- Identification of means of intrusion if known i.e. Indicator of Compromise (IoC).

The CHIPR4Rail model will detail the event model and the required fields for an incident notification. This is detailed in further sections (see section 9).

8.2.2.2 Declare Cyber Security Threat

An RST via its SCP can declare a new / changed cyber security threat. Threats may also be published by the central CHIRP4Rail, or identified from external sources like cyber threat intelligence providers such as national CERTs monitoring services, the cybersecurity industry feeds, etc.

8.2.2.3 Declare Cyber Security Vulnerability

An RST via its SCP can declare a new / changed cyber security vulnerability affecting their networks or equipment.

4SECURail - GA 881775 51 | 92







Vulnerabilities may also come from other actors in the ecosystem such as suppliers or digital service providers in rail.

8.2.3 Intelligence building: aggregation, analysis, filtering, prioritisation for a Rail Security Intelligence Database

With the gathering, analysis and prioritisation of the relevant information declared by RTSs and also intelligence developed by the CHIRP4Rail and external actors, the CHIRP4Rail operator team can make available to the members via SCPs, access to a database of threat intelligence of relevance to European Rail:

- Indicators of Compromise (IoC).
- Targeted attacks and attacks strategies of relevance.
- Threat intelligence of relevance.
- Vulnerability information.
- Correlation of malware, or attacks, or campaigns etc.
- Linked data model to support member's own analyses.
- Ability to share data (e.g. user has own database, easy export, etc.).
- Threat taxonomy for allowing teams to categorise quicker threats.
- Easy integration of the database with interested railway organisations.
- Allow pseudo-anonymous information in order to avoid spreading the name of an organisation involved in a security incident.

8.2.4 Actionable intelligence dissemination

8.2.4.1 Information Request

An RST via its SCP can make a request for information, providing:

- A descriptive request (e.g. request for information about mitigating a specific threat)
- Other (TREE to comment)

8.2.4.2 Security Intelligence Alert (SIA)

The ER-CSIRT can broadcast an alert to all members contact points (SCP) to share a declared security incident:

- Automated and sent to all (should this be moderated? if so, how?)
- Automated and sent to selected targets/recipients (as above moderated?)
- Manual and sent by ER-CSIRT team member after checking.

Some discussion is needed (at workshop) to understand concerns / preferences.

8.2.4.3 Security Intelligence Bulletin (SIB)

The ER-CSIRT can broadcast news bulletins towards all members contact points (SCP) to share threat intelligence of different kinds:

- New cyber security threats.
- Changes to known cyber security threats.
- Sharing relevant alerts from supplier industry.
- Generating their own intelligence by analysing intern threats (i.e. not only broadcast Intelligence from external data sources).

4SECURail - GA 881775 52 | 92







8.3 Organisational Requirements: managing collaboration

The operational and technical coordination of exchanges between security teams in different railway organisations has been outlined in the preceding sections and is now considered as a management / organisational challenge.

This 'virtual' CSIRT should act as a hub by forwarding and coordinating intelligence among cross-border rail organisations and stakeholders in the EU. Besides, this CSIRT would also generate its own Cyber-intelligence. The purpose is to coordinate cross-border threat intelligence and cybersecurity incidents within the railway sector, acting as a centre of cybersecurity expertise, but without providing response to those incidents, assuming the majority of railway companies (IM and UR) have their own CSIRT teams established and operating.

This vision to a collaboration model is similar to the Europol model in Law Enforcement Agencies (LEA), where Europol supports the different agencies of the member states in intelligence and other activities, without prosecuting or starting investigations which is the role of the national and regional or local LEAs according to jurisdiction. Europol provides support, training, and at the same time they act as hub for exchanging intelligence among the EU members and their respective LEAs.

4SECURail - GA 881775 53 | 92







9 First draft of the CHIRP4Rail Model

9.1 Functional Model

The vision of the 4SECURail CHIRP4Rail concept, as previously presented in section 8.1, is an implementation as a "virtual" and horizontal model spread across several IM/RU organisations at the EU level with the aim to connect them and support cybersecurity information sharing and actionable intelligence dissemination. This means the proposed model does not aim to implement the local/national nor corporate CSIRT operations (already established), instead it aims to support collaborative threat intelligence and information sharing among the key railway cybersecurity organisations and stakeholders at the European level, also engaging with the National Authorised CERTs/CSIRTs and external threat intelligence providers.

The figure below shows an overview of the 4SECURail functional model vision:

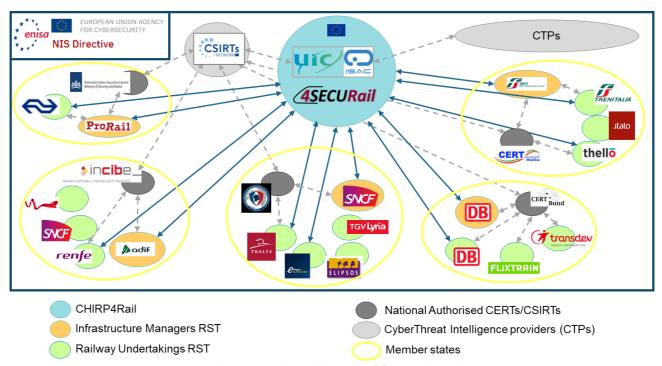


Figure 8: The 4SECURail CSIRT (CHIRP4Rail) functional model vision

With this concept, vision and the overall rationale in mind, the CHIRP4Rail functional model establishes at the high-level perspective the 'who', 'what' and 'how' within this cybersecurity information sharing concept in rail:

WHO (the actors):

- UIC/ER-ISAC.
- Rail Security Teams (RST).
- Cyber Threats Providers (CTPs).
- CHIRP4Rail Platform Operator (CPO).

WHAT (the flows)

Cyber Threats relevant for Rail (incidents and/or vulnerabilities).

4SECURail - GA 881775 54 | 92







Actionable Intelligence (bulletins, prevention, response).

HOW (the tools)

- A platform interconnecting RST's tool:
 - Enabling voluntary and anonymous sharing of information.
 - o Guaranteeing cyber secure communications.

On this basis, the proposed model shall be expressed as an organisational form among these key stakeholders, based on roles, functions, tasks and tools, which can then be adopted in any chosen realisation of threat intelligence information sharing flows.

The following sections identifies the organisational (section 9.2) and technical (section 9.3) aspects of the proposed CHIRP4Rail model.

9.2 Organisational model

9.2.1 Actors, roles and functions

- The main actors involved in the model have been classified as:IM / RU Rail Security Teams
 (RSTs): are the key participating members of the CSIRT community. Formed as a CSIRT, CERT,
 SOC or any other existing operational form operating at the national level.
- The CHIRP4Rail Platform Operator (CPO): is the EU level Rail CSIRTs Threat Intelligence coordinator, thus operating at EU level with an intelligence coordination role.
- The ER-ISAC within the UIC: is the natural steerer of the model as the current initiative
 hosting the rail CSIRT community discussion, thus providing the ideal framework for the
 hosting of the CPO.
- Other actors as Cyber Threat trusted Partners (CTPs): are those external trusted threat intelligence providers such as public bodies (e.g. National CERTs, European CSIRT Network ECN–), rail Digital Service Providers, equipment suppliers, or commercial cybersecurity threat intelligence providers (e.g. cybersecurity industry).

The proposed model shall be expressed as an organisational form among these key actors, based on key role and main functions, as defined in the table:

Actors	UIC/ER-ISAC	IM/RU RSTs	CTPs	СРО
Role	Steerer of the CHIRP4Rail Model	Main members of the CSIRT community	Trusted Partner (3 rd parties)	Manager of the collaborative platform
Functions	 Manage the CHIRP4Rail Model Coordinate with the European CSIRT Network (ECN 	 Share relevant threats Receive actionable intelligence Coordinate with national CSIRT and rail DSPs and suppliers 	 Share relevant vulnerabilities for rail Coordinate with national CSIRT and RSTs 	 Provide a secure communication platform Provide actionable intelligence Provide technical support to RSTs and CTPs

4SECURail - GA 881775 55 | 92







9.2.2 Management

Based on the above proposed organisational model, the management structure should be simple and based on UIC/ER-ISAC bodies and the trusted CPO.

- The UIC/ER-ISAC bodies should:
 - Select the trusted CPO,
 - Manage on day-to-day basis the selected CPO,
 - Coordinate activities with the ECN.
- The CPO should:
 - Provide a secure platform for information sharing.
 - o Provide technical support to all the actors.
 - o Build a centre for threat intelligence expertise

Technical Support Office Threat Intelligence Centre

UIC/ER-

ISAC

9.2.3 Information and data workflow: a value-adding process

The figure summarises the interconnections among the key actors involved in the information sharing process and the type of data and information provided on the different transactions:

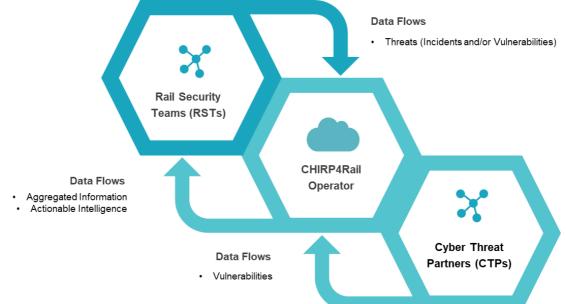


Figure 9: Schematic of information flow among the key actors

The vision of CHIRP4Rail is based on fostering and supporting an evolution from information sharing to intelligence, towards supporting a value-adding process. Starting with the essential basis of generating trust among the key actors for sharing of information on the relevant threats and incidents, such trust should be based on added value generated for the community as a whole. In order to achieve such vision, from aggregating and sharing inputs (relevant cyber threats for Rail i.e. incidents declared by RST, and vulnerabilities by an RST or CPO (could be coming from CTPs)) together with the availability of expertise, through an expert process of evaluation, filtering and prioritisation of threats to disseminate strategic information, ultimately resulting on actionable intelligence, creating value-added resources for prevention and response.

The diagram summarises this vision in the view of the ultimately intended process:

4SECURail - GA 881775 56 | 92

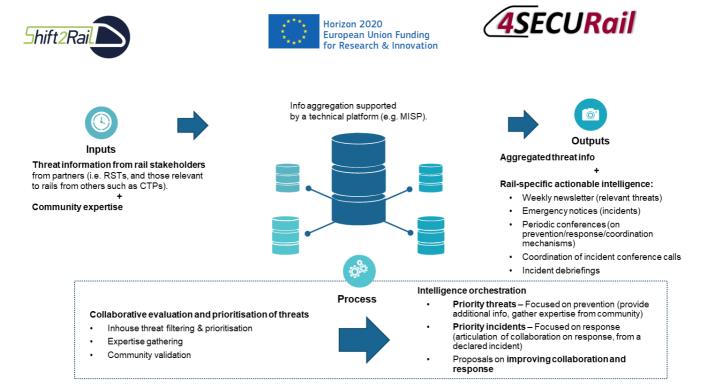


Figure 10: The CHIRP4Rail process: from information sharing to intelligence

9.3 Technical model

Cybersecurity terms such as cyber-threats, vulnerabilities, and risks are often used for describing cybersecurity incidents and cyber-attacks:

- **Cyber-threat** is an event that has the potential to cause serious harm to a computer system.
- **Vulnerability** is used to refer to a flaw in an IT system presenting it vulnerable to an attack.

As presented in the 4SECURail CSIRT vision, security teams need to share and to exchange information regarding threats, vulnerabilities and risks. It's crucial in the 4SECURail CSIRT model to assure a flexible data model where these concepts are mapped into a one single model. The 4SECURail CSIRT data model, taking the [MISP data model] as a reference, will use a higher-level concept "Event", acting as a high-level entity grouping together the above-mentioned concepts (threat, vulnerability, risk).

For the further classification, 4SECURail will make use of the concept of **taxonomies**. Taxonomies are used for classifying different entities, and in this case, the 4SECURail taxonomy will be used within the "event" model for classifying cyber-threats, which might be related to an exploitation of a vulnerability and associated with one or more risks.

Although this data model has taken as a reference the format used by MISP, other Threat Intelligence formats are used in Threat Intelligence landscape, such as [OpenDXL] and [STIX2.1]. In order to assure format interoperability there are existing tools in the state of the art (including open source) for converting MISP format to others, and vice versa. Therefore, the 4SECURail will assure interoperability with existing standards and legacy systems and tools.

9.3.1 Event model

The "event" entity in 4SECURail will describe a cyber-security incident, threat, vulnerability or risk, and will be used as the information unit to be shared with other organisations for intelligence

4SECURail - GA 881775 57 | 92







purposes. This event model will therefore be flexible to admit a large variety of fields for supporting security teams to identify the different events that they might face.

9.3.1.1 Core of the event

The following list summarizes the core fields in the 4SECURail event model:

- UUID: a global identifier of an event.
- Orgc: this field contains two items:
 - O Name: the name of the organisation who created the Event.
 - UUID: a global identifier of the organisation
- Date: the date of occurrence of the event in ISO 8601 format (date only: YYYY-MM-DD).
- **Timestamp**: a reference time of creation or last updated. Timestamp is expressed in seconds since 1st of January 1970 (Unix timestamp). The time zone is UTC.
- Severity: risk level of the event [low / medium / high].
- Info: brief and concise event description.
- Tag: classifies an event with a simple string (array accepting multiple values) optional.
- **Distribution**: recipients of the information.
 - o Internal Use: only the organisation who created the event get access.
 - o Community Use: public for member of the railway community.
- Status: current stage of the analysis of the event [Initial / ongoing / completed].

9.3.1.2 Event attributes

While the above list presents the fields that are core in the event, the model is kept flexible for further information details. Thus, an event entity may add attributes to extend the information and details. These attributes might be related to Indicators of Compromise (IoC's) such as hashes, filenames, IP's or domain names, but also with vulnerabilities or TTP's of attackers. Each attribute will have its own data model based in the following fields:

Category:

This field describes the category of the attribute. The list of categories is based on the MISP format:

- Antivirus detection: all the info about how the malware is detected by the antivirus products
- Artifacts dropped: any artifact (files, registry keys etc.) dropped by the malware or other modifications to the system
- Attribution: identification of the group, organisation, or country behind the attack
- External analysis: any other result from additional analysis of the malware like tools output
- Internal reference: reference used by the publishing party (e.g. ticket number)
- Network activity: information about network traffic generated by the malware
- Payload delivery: information about how the malware is delivered
- Payload installation: info on where the malware gets installed in the system
- Payload type: information about the final payload(s)
- Persistence mechanism: mechanisms used by the malware to start at boot
- being Social network: social networks and platforms
- Support Tool: tools supporting analysis or detection of the event
- Targeting data: internal Attack Targeting and Compromise Information

4SECURail - GA 881775 58 | 92







Type:

This field describes what the attribute is. The list of attribute types is based on the MISP format and due to the extension this has been detailed in Annex 3 – Attributes type in the MISP format.

Distribution:

Access control for the attribute. The attributes will inherit the level of distribution from the event by default, but the creator of the event can also control what attributes are can be seen by the community and which ones are only for internal use within the organisation. Two possible options:

- Internal Use: Only the organisation who created the event can see the information.
- Community Use: The information of the event is public for member of the railway community.

Value:

The value of the attribute.

UUID:

A global identifier of an attribute.

Comment:

This field will help to the audience to put into context the attribute.

Tag:

This field classifies an attribute with a simple string. This field is an array and it accepts multiple values. Its use is optional.

Timestamp:

This field represent a reference time when the event was created or last updated. Timestamp is expressed in seconds since 1st of January 1970 (Unix timestamp). The time zone must be UTC.

9.3.2 Taxonomies: CERT XLM map with SoTA of X-RAIL-EC1

The use of a taxonomy in the 4SECURail CSIRT Model will help to classify the events reported by the different organisations. This taxonomy will allow to understand better and quicker the events, summarizing the event into a high-level category.

The 4SECURail CSIRT model is based on the taxonomy defined by X2Rail-1 project (Shitf2Rail) in deliverable D8.2 "Security assessment" [X2Rail-1 D8.2, 2018], where a specific taxonomy for threats in the railway landscape was defined taking into account references such as the [ISO 27005:2011], [ENISA Threat Taxonomy] and the [BSI Threats Catalogue].

The selected taxonomy identifies the following categories, and for each of those, a set of possible threats, as reflected in the table below:

4SECURail - GA 881775 59 | 92







Category	Threats					
Physical damage	Destruction of media, equipment or documents					
	Failure of air-conditioning or water supply system					
Loss of essential services	Loss of power supply					
Loss of essential services	Loss of support services					
	Failure of telecommunication equipment					
	Interception of compromising interference signals					
	Disturbance due to radiation					
	Remote spying					
	Eavesdropping and reconnaissance					
	Theft of media, equipment or documents					
	Loss of media, equipment or documents					
Compromise of information	Retrieval of recycled or discarded media					
Compromise of information	Disclosure					
	Data from untrustworthy sources					
	Tampering with hardware					
	Tampering with software					
	Tampering with information					
	Position detection					
	Social engineering					
	Position detection					
	Equipment malfunction					
Technical failures	Saturation of the information system					
	Software malfunction					
	Breach of information system maintainability					
	Unauthorised physical access					
	Unauthorised use of equipment					
	Fraudulent copying of software					
Unauthorised actions	Use of counterfeit or copied software					
	Corruption of data					
	Illegal processing data					
	Malicious software					
	Denial of service					
	Error in use					
	Abuse of rights					
Compromise of functions	Forging of rights					
	Denial of actions					
	Breach of personnel availability					

In the event model, as presented in the previous section, the field "Tag" will contain the value of the taxonomy with the following format: "Name of Taxonomy: Category": "Threat". For instance, "X2-Rail-1: Unauthorised actions" =" Malicious software".

9.3.3 Access control management

One of the requirements identified in the previous analysis is the need to provide a control mechanism for access to the data handled and shared along the threat intelligence process.

4SECURail - GA 881775 60 | 92







Sensitivity of data in threat intelligence may differ depending on the nature or type of event, its severity, or the additional attributes and information provided.

In order to control how widely the information is allowed to be shared, it's therefore highly recommendable to include as part of the model an indicator of the level of sensitivity of the information. To achieve this, the Traffic Light Protocol [TLP] will be used, which is popular among the intelligence community. This protocol provides a simple and intuitive schema for indicating when and how sensitive information can be shared, facilitating more frequent and effective collaboration. In the event model, as presented in the previous section, the field "Tag" will contain the value of the TLP desired by the creator of the event.

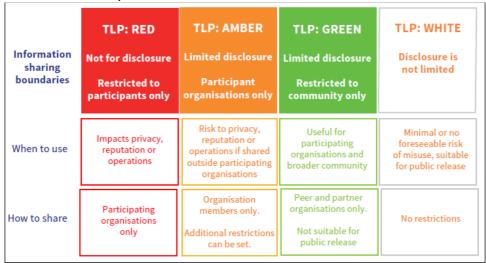


Figure 11: Traffic Light Protocol scheme

9.3.4 Data model example

The image below shows an example of a 4SECURail Event model describing a new malware found by the Railway Infrastructure Manager X, as shown by the field "orgc". The field "tag", contains the value of Traffic Light Protocol (TLP), which in this case is green (Restricted to community only). A second "tag" is used to classify the type of threat shared according to the taxonomy as defined by X2Rail-1 (e.g. in this case the threat is classified as a "malicious software" within the category: "Unauthorised actions" of the X2-Rail-1 taxonomy).

4SECURail - GA 881775 61 | 92







```
1 - {
 2 -
        "Event":
          "uuid": "5a0a9aa9-23a4-4607-b6df-41a9950d210f",
"info": "New Malware related with SCADA discovered",
 3
 4
          "severity": "Medium"
 5
 6
          "distribution": "Community use"
             "uuid": "55f6ea5e-2c60-40e5-964f-47a8950d210f",
 8
 Q
            "name": "Railway Infrastructure Manager X"
10
11 -
12
            "name": "tlp:white"
          }, {
  "name": "x2-rail-1:unauthorised actions=\"malicious software\""
13 -
15
          "date": "2020-04-10"
17
          "timestamp": "1510922435",
          "attribute": [{
18 -
            "comment": "
19
            "category": "payload delivery",
"uuid": "5a0a9d47-a0a4-4f6b-bd53-42b4950d210f",
20
21
22
             "timestamp": "1510922426"
            "value": "\u2018%"
"type": "filename
                        "\u2018%TEMP%\\~WUpdate.lnk",
23
24
25 -
            "comment": "C2"
26
            "category": "Network activity",
"uuid": "5a0a9e4c-lcl4-49c0-bee2-4f7d950d210f",
27
28
             "timestamp": "1510922426"
29
             "value":
                        "www.fyoutside.com"
30
             "type": "hostname
31
          }, {
    "comment": ""
32 -
33
            "category": "Network activity",
"uuid": "5a0a9e4c-bcf8-42ac-86dc-48b0950d210f",
34
35
36
            "timestamp": "1510922426"
            "value": "98.126.156.210"
"type": "ip-dst"
37
38
39
          }]
40
41
```

Figure 12: Example of 4SECURail Event model

On the other hand, the severity of this Event has been flagged as medium level, which implies that is something more specific that a common malware, such as an APT. The creator of this Event has also added 3 attributes regarding the network activity and the payload delivered by the malware.

9.3.5 Threat Intelligence Exchange communication protocol

Exchanging intelligence among trusted parts in a secure way is the critical point in the Threat Intelligence context. There are existing Threat Intelligence Exchanging protocols at the application level such as [TAXII], [OpenDXL] or [MISP Sync]. These protocols use HTTPS as channel for exchanging communication, enabling organisations to share and exchange cyberthreat intelligence by defining an API with a common sharing model.

4SECURail acknowledges the existence of CSIRT information and Threat Intelligence Platforms (TIPs), and thus will seek interoperability with existing and legacy threat intelligence tools by assuring compliance with these communication protocols (providing specific connectors or bridges when required) widely adopted by the Cybersecurity community, thus allowing threat information exchange regardless the particular TIP used on each side of the communication.

4SECURail - GA 881775 62 | 92







10 Outline CHIRP4Rail Platform and future steps

Based on the preceding considerations, especially the model outlined in section 9 concerning information exchange, technical support, and operational level activities, this section outlines an early plan for the collaborative platform to be conceptualised and materialised in 4SECURail. This work is to be further elaborated in task T3.2 and D3.3, thus this deliverable provides only the early concepts, offered for consideration.

From the previous conclusions arising from the surveys and interviews, it has been made clear that information sharing is an essential part of the cybersecurity strategy and the CSIRT model conceived by 4SECURail should reflect on that. Unlike other traditional business data, in information security, relevance and context may be generated from outside of the organisation, and not only from the inside. In order to support effective information sharing and decision making based on threat intelligence, topics such as information exchange formats and tools are critical for the cybersecurity community, in particular, for incident responders and Security Analysts. Technical solutions and platforms are used for sharing security relevant data, usually known as Threat Intelligence Platforms (TIP). There are many TIPs available, both open source and commercial, some well-known examples include MISP (Malware Intelligence Sharing Platform), Yeti (Your Everyday Threat Intelligence) or CRITs (Collaborative Research Into Threats) by MITRE. The following section provides and overview of existing solution, concluding on a motivated selection for the 4SECURail approach.

10.1 Threat Intelligence Platforms (TIPs)

10.1.1 Review of existing TIPs

An interesting review of existing Threat Intelligence Platforms was already presented in the proposal stage, and also became part of the 4SECURail Grant Agreement number 881775 (in particular: Annex 1, PartB, section 1.4.2.1, page 24, table 7). This was taken from [ENISA TIP, 2017], a detailed report identifying and analysing opportunities and limitations of existing Threat Intelligence Platforms (both Commercial and Open Source). A list is presented in the table:

Name	Туре	Year	Owner	Project site/s
Collaborative Research Into Threats (CRITs)	Open Source	2014	MITRE	https://crits.github.io/ https://github.com/crits
Collective Intelligence	Open Source	2012	CSIRT Gadgets Foundation	http://csirtgadgets.org/ https://github.com/csirtgadgets
GOSINT	Open Source	2017	Cisco	https://github.com/ciscocsirt/GOSINT https://gosint.readthedocs.io/en/latest/
MANTIS Cyber Threat Intelligence Framework	Open Source	2013	Siemens	https://django- mantis.readthedocs.io/en/latest/ https://github.com/siemens/django-mantis
Malware Information Sharing Platform (MISP)	Open Source / Community	2012	Circl	www.misp-project.org/ https://github.com/MISP
MineMeld	Open Source	2016	Palo Alto	www.paloaltonetworks.com/products/secure- the-network/subscriptions/minemeld https://github.com/PaloAltoNetworks/mineme ld
Yeti	Open Source	2017	Yeti	https://yeti-platform.github.io/ https://github.com/yeti-platform
ThreatStream	Commercial	2013	Anomali	www.anomali.com/platform

4SECURail - GA 881775 63 | 92







EclecticIQ	Commercial	2014	EclecticIQ	www.eclecticiq.com/platform
LookingGlass	Commercial	2015	LookingGlass	www.lookingglasscyber.com/products/manage
				-intelligence/
Soltra Edge	Commercial	2014	NC4	www.soltra.com/en/
Threat Central	Commercial	2015	Micro Focus	https://software.microfocus.com/en-
				us/software/cyber-threat-analysis
Threat Connect	Commercial	2013	Threat Connect	www.threatconnect.com/
ThreatQ Platform	Commercial	2015	ThreatQuotient	www.threatq.com/threatq/
TruSTAR	Commercial	2014	TruSTAR	https://trustar.co/
Open Threat Exchange	Commercial	2012	AlienVault	www.alienvault.com/open-threat-exchange
ThreatExchange	Commercial	2015	Facebook	http://developers.facebook.com/products/thr
				<u>eat-exchange</u>
X-Force Exchange	Commercial	2015	IBM	https://exchange.xforce.ibmcloud.com

After a careful update (at the time of this report) on the analysis on the state-of-art in horizontal TIPs, 4SECURail has decided to use [MISP] by CIRCL (Computer Incident Response Center Luxembourg), a project funded by Europe and whose popularity has increased in the last years, as a basis to build the CSIRT platform prototype (to be further elaborated in task T3.2 and D3.3) to demonstrate the features required by the Rail CSIRT Model. This is motivated by the following reasons:

- MISP is a popular and Open Source TIP, in contrast to the commercial solutions which are not suitable for the purpose of 4SECURail to build and open TRL-4 proof of concept.
- Out of the Open Source TIPs listed, MISP is the one with a larger community behind. It is a
 living project with regular advances (while some others of the mentioned TIPs have been
 discontinued and archived, and even some of them explicitly refer to the MISP as an
 alternative reference to merge efforts, like the case of [MANTIS]).
- MISP is not anymore, an immature and experimental initiative, it has reached production environments and is used by many popular organisations such as NATO, FRST or CiviCERT (just to name a few), as well as many other private organisations.

It is however important to note that it is not the intention of 4SECURail to position neither in favour not against any particular TIP, therefore MISP is selected simply as a basis on top of which 4SECURail will test and evaluate the CSIRT model and functional features identified in this report for giving place to a low TRL proof of concept (targeting TRL-4: *technology validated in lab*), but such concept will be easily transferable to and supported by any other TIP.

10.1.2 The Malware Information Sharing Platform (MISP)

The Malware Information Sharing Platform (MISP) is an open source Threat Intelligence platform. The project develops utilities and documentation for more effective Threat Intelligence, by sharing Indicators of Compromise. Sharing these indicators through MISP with different organisations will provide intelligence to them and it also might be useful in order to block those IoC for avoiding attacks.

MISP has its own data model for describing incidents or threats. If the user wants to notify an incident, he will create an Event and he will use the attributes for extending the information with the IoC's that the user has discovered. MISP has a list of default attributes for describing indicators.

4SECURail - GA 881775 64 | 92







After modelling the attributes, if the user needs multiple attributes to describe a property, he will use an object to group those attributes together.

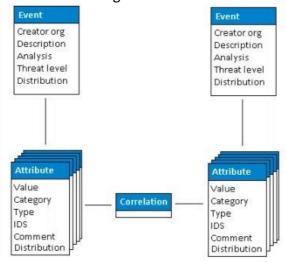


Figure 13: Event in MISP

If the property is a binary value (the event either has the property or it doesn't), the user will use a tag. MISP provides a default list of taxonomies for tagging properties in events or attributes.

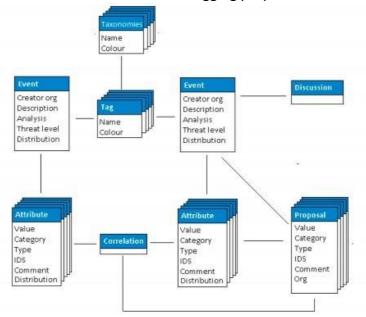


Figure 14: Taxonomies in MISP

However, if the property is a binary value but needs more metadata associated with it than a normal tag can support, the user will use a galaxy.

4SECURail - GA 881775 65 | 92







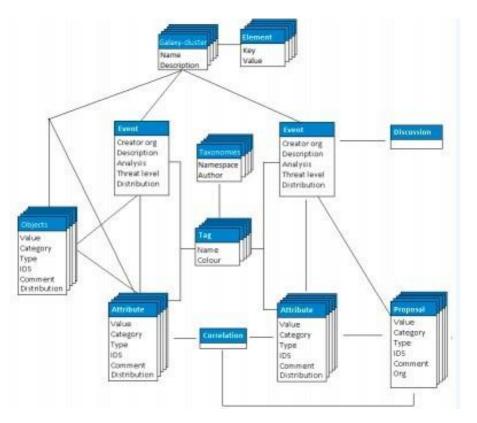


Figure 15: Galaxies (clusters) in MISP

There are different approaches to use MISP. The more direct way is to have a central a unique MISP instance and to create one or more users for each organisation. Nevertheless, there is a better approximation for sharing intelligence with MISP across different organisations. MISP supports sharing intelligence and synchronisation of data among remote MISP instances. In this way, each organisation can administrate and customize its own MISP instance, configuring also with whom and what are the data that they want to share. The image shows an example of synchronisation between two instances.

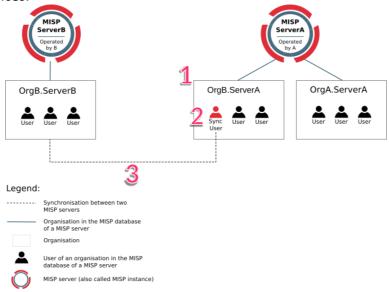


Figure 16: Sharing data between two MISP instances

4SECURail - GA 881775 66 | 92







The figure above illustrates how an organisation B (OrgB) synchronises its MISP instance (ServerB), with the MISP instance in organisation A (Org A, ServerA). The synchronisation is done using a special user with special permissions that is able to sync the data between both organisations.

Furthermore, there are alternatives for integration of MISP with other systems. One of the main advantages of MISP is the flexibility. MISP provides an API and a set of tools called MISP modules that extend the functionality of the platform, allowing to transform MISP Events to other formats and protocols used in Threat Intelligence information sharing such as STIX and TAXII, or even to transforms MISP Events into PDFs for other channels (e.g. email, SFTP, Collaboration tools, etc).

10.2 The CHIRP4Rail: Collaborative tHreat Intelligence Platform for Rail approach

The following image illustrates the 4SECURail approach to a Collaborative tHreat Intelligence Platform for Rail approach (CHIRP4Rail) among different stakeholders in the railway sector at the European level.

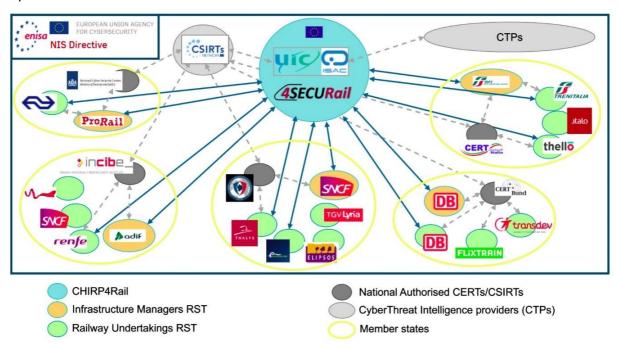


Figure 17: 4SECURail MISP approach

In this approach, a central instance is operated by a central European rail organisation (e.g. under the ER-ISAC and facilitated by the UIC). This Central European CHIRP4Rail is the vision of 4SECURail for the positioning of the project, focusing on enabling cross-border collaboration and coordination among the established national railway cybersecurity stakeholders. The Central CHIRP4Rail will be responsible for coordinating the communication among the different railway organisations across Europe.

10.2.1 Sharing Intelligence among different entities

TIPs in general, and MISP in particular, allow to define communities for sharing information about threats or Indicators of Compromise (IoC) among different organisations. A community is composed of the local organisations on a MISP servers and the remote organisations connected by a MISP

4SECURail - GA 881775 67 | 92







special user called "sync" users, which enables the synchronisation among members of the community.

In the case of 4SECURail, there could be one community for exchanging intelligence among the central instance of MISP and the infrastructure managers of each country, another one for exchanging intelligence among CHIRP4Rail the different Railway Undertaking and finally, one community which includes both types of organisation The CHIRP4Rail will be responsible of warning to the different organisations of potential threats and vulnerabilities that could have a potential impact in their infrastructures.

Although there is no need of having a MISP instance for each organisation, it's quite recommendable, since it gives more control of their data to the organisations. In case that an organisation doesn't host a MISP instance, they would have the alternative to be users in a TIP hosted by other organisation such as CHIRP4RAIL or even a TIP hosted by the IM of the country in the case of the RU's.

Using this approach, the security teams of rail organisations (RSTs in the IM's/RU's) within a community will be notified when an RST of any organisation publishes a new event with a potential threat. The following figures shows the synchronizations between 2 instances, e.g. the CHIRP4Rail and an IM MISP instance.

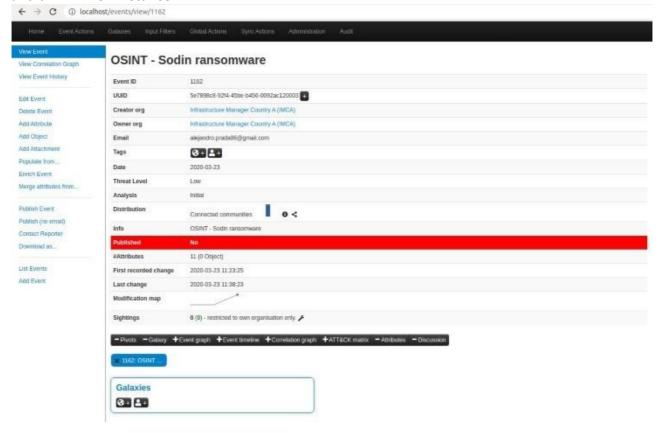


Figure 18: 4SECURail MISP IM creates an event

4SECURail - GA 881775 68 | 92









Figure 19: CHIRP4Rail – MISP Central Instance receives the event automatically

10.2.2 Key aspects of the Threat Intelligence Sharing Platform

10.2.2.1 Updated database of known threats and mitigation

One advantage of MISP is the possibility to import threats and alerts from remote sources in an easy way. MISP allows to connect with other MISP communities, such as the CIRCL community, that is very active on MISP. It also provides a Python library, PyMISP, that allows to import threats and alerts automatically from other sources that are not using MISP, such as the ICS-CERT, the United States CERT for Critical Infrastructures that uses STIX. This feature will allow to the CHIRP4RAIL to be aware of last threats and vulnerabilities in IT/OT reported by public and private organisations.

10.2.2.2 Generating announcements of new threats or availability of support information

MISP provides a mechanism for receiving alerts every time there is a new event from a remote instance pushed to the system or someone add and event in the local instance. This functionality allows to the teams to be up to date of new events and threats.

10.2.2.3 Correlation of Events

Analyst at the different organisations can take advantage of the automatic correlation of events, making possible to find relationships between attributes and indicators of compromise. The platform provides a functionality to show the correlation of events as a graph, making easier to the user to find "matches" among different incidents.

4SECURail - GA 881775 69 | 92







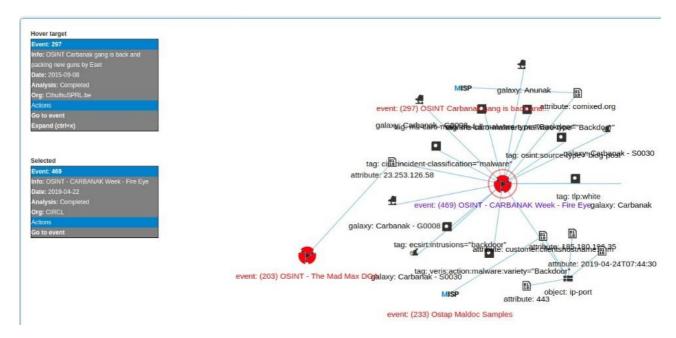


Figure 20: Correlation graph functionality

10.2.2.4 Flexible format

The platform allows different formats such as MISP, STIX, OpenIOC, CSV, Plain text, JSON or XML. Besides, analyst can export rules to popular IDS (Intrusion Detection Systems) such as Snort, Suricata or Bro.

10.2.2.5 Delegation of publication

In some situations, an organisation wants to alert of an incident without linking their name to the event due to sensitivity issues. MISP allows to delegate the publication of an event to other organisations. IM's and RU's will delegate the publication of an event to the CHIRP4RAIL. The figure below shows the process of delegating the publications of an event within the community without associating the name of the organisation affected.

4SECURail - GA 881775 70 | 92







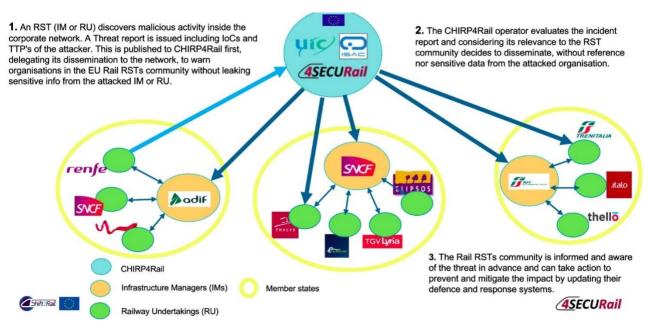


Figure 21: Sharing an incident without exposing the identity of victim to the community

10.2.2.6 Customisation

One of the best parts of MISP, is the possibility of adding new features using "MISP modules". These modules are autonomous modules that can be used for expanding the functionalities of the platform, as well as to import and export data. Currently there is a list of an available modules that enables integration with well-known cybersecurity tools such as Shodan, Yara, VirusTotal or event Maltego, that can be used for further analysis of attacks.

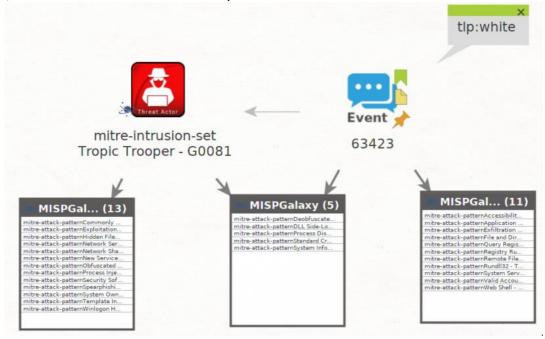


Figure 22: Integration with Maltego for analysing of an attack in a visual way

4SECURail - GA 881775 71 | 92







Besides this official list of MISP modules, organisations can develop their own modules for integrating MISP with their tools and adapt it to their cybersecurity processes and technologies.

10.2.3 Exemplifying use cases for the Threat Intelligence Sharing Platform (dataflows)

The final section proposes a few scenarios as exemplifying workflows use cases for the purpose of showcasing how the CHIPR4Rail model and platform could be operated as well as for testing and evaluating the good practises implemented during the project for sharing Cyber-Threat Intelligence in the railway sector.

10.2.3.1 Scenario 1: incident report from a Railway Operator.

There aren't many public incidents in this sector, but in May of 2018, the Danish state rail operator was hit by a DDoS cyberattack, causing a breakdown which prevented train passengers across the country from buying tickets on that day.

This scenario represents information sharing of a cyber-security incident in the network of a RST, the steps and procedures to inform the community without compromising the reputation of the victim nor the operator, supporting CSIRT operations and threat intelligence.

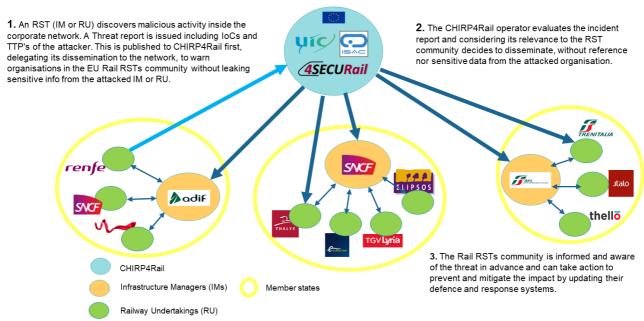


Figure 23: Scenario 1 – incident report from a Railway Operator

10.2.3.2 Scenario 2: railway APT declared by a Digital Service Provider

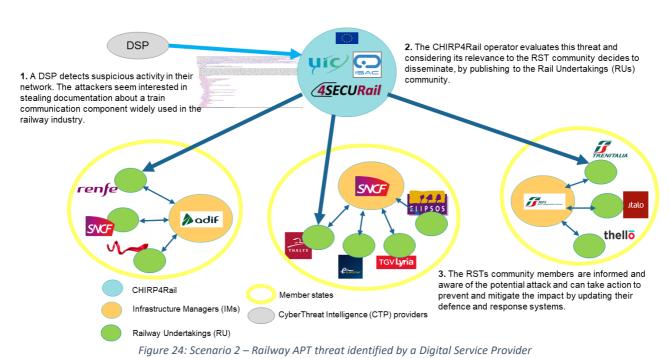
This scenario presents information sharing of a cyber-security incident in the network of a DSP. As an external stakeholder (not directly a RST, but a member of the supply chain), the steps and procedures to inform the community are handled by the CHIPR4Rail Platform Operator (CPO).

4SECURail - GA 881775 72 | 92









10.2.3.3 Scenario 3: vulnerability in a critical device (ICS)

ICS (Industrial Control Systems) is a general term that describes industrial automation systems responsible for data acquisition, visualization and control of industrial processes. They are very common in industrial sectors and Critical Infrastructures. They play a critical role not only in maintaining the continuity of industrial processes but also to ensure functional and technical safety, preventing large industrial accidents and environmental disasters.

According to the report "Analysis of ICS-SCADA Cyber Security Maturity Levels in Critical Sectors "by ENISA, the ICS-SCADA environment is a key component for the European Critical Infrastructures. Most sectors rely on ICS-SCADA to ensure process control and safety which ensure continuity of national critical functions. A vulnerability in this kind of devices, could have a huge impact in a Critical Infrastructure and there have been several cases where malicious actors have been targeting ICS such as the Triton malware or the notorious Stuxnet worm.

This seems a likely scenario within the transportation industry, where many assets are controlled by ICS/SCADA. The idea is to show the process of how a hardware provider reports a vulnerability in his products and this information is shared and extended among the different stakeholders within the railway sector (CERT's, IM's, RO's). The figure below shows how it would be the process for this vulnerability.

4SECURail - GA 881775 73 | 92







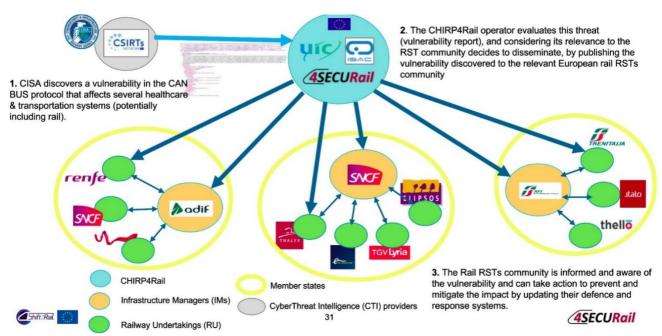


Figure 25: Scenario 3 – Vulnerability identified within a critical service

10.2.3.4 Scenario 4: ransomware attack

This scenario is based in the WannaCry ransomware campaign in May of 2017, a global cyberattack that have a huge impact in many sectors, including railway, where the German Infrastructure Manager Deutsche Bahn was hit by the ransomware and some screens at train stations showed the ransomware message demanding money.



Figure 26: Wannacry ransomware hit train stations in Germany

Ransomware is on the rise and many sectors have suffered its consequences, including Transportation. For instance, the San Francisco Municipal Transport Agency (MTA) was attacked by a ransomware in 2016 and it forced the MTA to open the gates and allow passengers to ride without paying. The idea of this use case is to show the flow of information in the platform as well as the intelligence sharing good practises with a common cyberattack such as ransomware when information is provided from external intelligence providers (such public or commercial threat

4SECURail - GA 881775 74 | 92







intelligence providers). The figure below shows the process in such type of threat information sharing:

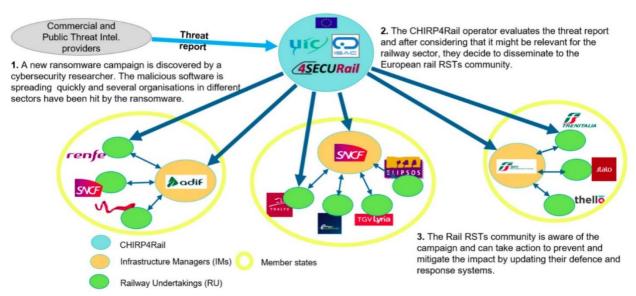


Figure 27: Scenario 4 – Ransomware attack

4SECURail - GA 881775 75 | 92







11 Conclusions

11.1 Summary of the main conclusions for this deliverable

This section summarises the main conclusions reached at this stage (first draft) of the CSIRT rail model, highlighted in this report:

- Railway security stakeholders **do not feel "CSIRT" is an appropriate term** for model collaboration and platform at European level.
- The network of cyber security experts dedicated to the railway sector is created under the umbrella of UIC/ER-ISAC.
- Data flows and workflows focussed on threats (incidents and / or vulnerabilities). The dataflows should be well defined in order to be implemented on CHIRP4Rail.
- The collaboration model and platform (the CHIRP4Rail concept) should be built based on a bottom-up approach, on top of existing processes and tools, and as a hub centre for threat intelligence expertise.
- The natural place for hub and **platform management** should be the UIC/ER-ISAC initiative.

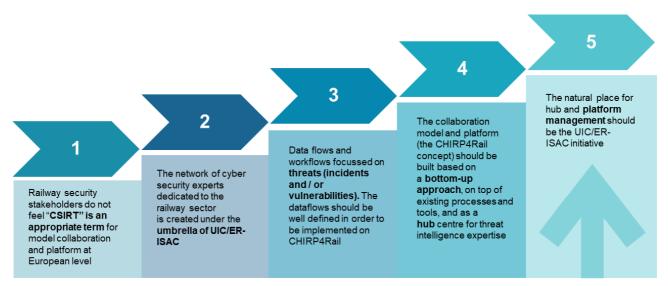


Figure 28: Summary of the main conclusions

11.2 Future work

This deliverable D3.1 presents a first draft of the CSIRT Model for rail defined in 4SECURAIL. However, this works is ongoing, and a second and final version will be delivered in deliverable D3.2 as an update of this draft. A number of open discussion points arise from the Workshop are being and will continue being debated within the rail cyber security community towards the final conclusion in D3.2: As an example, the following questions were risen at the Workshop:

- Is the UIC/ER-ISAC the appropriate framework to steer the collaboration tool for the rail sector?
- Is the UIC/ER-ISAC the network of cyber security experts dedicated to railway sector?
- Are the identified key actors, involved stakeholders, and their respective roles complete?
- What type of national rail cyber security teams should participate?; how does the national RSTs organisation reflect for the different Member States?

4SECURail - GA 881775 76 | 92







- What is the role of rail DSPs and suppliers (involved as CTPs)?
- Does the CHIRP4Rail model align with the existing processes and future needs?
- Are the identified data flows representative and complete?
- Does this vision of collaboration CHIRP4Rail tool fulfil the specific needs of the railway sector?
- What could be the way to coordinate activities with ENISA ECN platform?
- Does the overall CHIRP4Rail vision fit in the different future organisations' Threat Intelligence strategies/approaches?

These open discussion points will continue being addressed towards the final release of the CSIRT model in deliverable D3.2, and later for the CSIRT collaborative environment prototype in deliverable D3.3.

4SECURail - GA 881775 77 | 92







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4SECURail - GA 881775 78 | 92







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[MISP Sync] MISP Synchronisation: https://www.circl.lu/doc/misp/sharing/

[NATO NCIRC] https://www.ncia.nato.int/

[NIS] The Directive on security of network and information systems (NIS Directive): https://www.enisa.europa.eu/topics/nis-directive

[OpenDXL] OpenDXL initiative to communicate and share information for real-time, accurate security decisions and actions: https://www.opendxl.com/

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4SECURail - GA 881775 79 | 92







13 Appendices

13.1 Annex 1 – Summarised CSIRT Examples

CSIRT Example 1: CERT-NL

Organisation/Owner: Netherlands Government NCSC

https://www.ncsc.nl + https://www.ncsc.nl/contact/24-uurs-hulp

Sits under National Coordinator for Terrorism and Security / Ministry of Interior.

Main Activities / Services

Protecting Critical Digital Infrastructures / Information.

Dutch National Alerting Service "De Waarschuwingsdienst" (Ministry Economic Affairs).

24-Hour helpline for IT security incidents (Government and Vital Process Providers/OES).

Advice on handling cyber security incidents.

Analysis of malicious software / threats / intrusions.

Estimation of stolen/leaked information/data.

Help selecting / installing software for logging / combatting cyber threats.

Support for technical staff / showing how to deal with cyber threats / incidents.

On-site support where necessary.

Inclusion (departments/partners/etc.)

NL-NCSC, ABN AMRO, KPN, NL SURFNET, UPC/CHELLO

Government, Banking, Telecoms, Broadband, Email for Business & Citizens, OES.

Team Roles and Tasks

General Manager, Technical Team Manager, Technical Specialists (various Cyber topics / services), Communication Team, Support Staff.

Tasks are specific to service delivery (see service list*).

Coordination / Management

Coordination relies on Ministry level support since different services engage with different constituencies, and relay on different supports (M.Interior, M.Economic.Aff').

Information Recorded/Exchanged with Stakeholders

(& who gets access and how shared)

There is an open sharing culture, conjoining all Dutch government departments and key businesses, but it is not yet fully formalised. They intend in future to "...structurally guarantee the exchange of information and at the same time set it up more widely, by promoting cross-sector analyses" etc. Intrusions and identified attempted intrusions are notified.

Platform used

National platform: https://www.ncsc.nl

Detection and Prevention tools

CERT-NL advises on latest tools (no list available).

Shared Threat Intelligence / Collaboration Tools (e.g. MISP etc.)

Threat intelligence is shared with other CERTs, via EU cooperation group, and via ENISA organised events and linkages. A database is implemented, and under development.

Sharing Information with other organisations? – Open sharing via ENISA initiatives.

Other Salient features

The Dutch approach is all-inclusive and geared towards a broad view of civil protection, considering all aspects including Citizens, Education, Healthcare, Business, Government, etc. Less successful services are stated in publications, but without full explanation: Knowledge Base; Central Incident Reporting Point; SMS-alerts; Statistics.

4SECURail - GA 881775 80 | 92







(departments/partners/etc.)

CSIRT Example 2: CIRCL.LU Computer Incident Response Centre Luxembourg

Organisation/Owner

Luxembourg Government: CIRCL.LU http://www.circle.lu

Mission:

- provide a systematic response facility to ICT-incidents
- coordinate communication among national and international incident response teams during security emergencies: help prevent future incidents
- support ICT users in Luxembourg to recover quickly and efficiently from security incidents
- minimize ICT incident-based losses, theft of information and disruption of services at a national level
- gather information related to incident handling and security threats to better prepare future incidents management and provide optimized protection for systems and data
- provide a security related alert and warning system for ICT users in Luxembourg
- foster knowledge and awareness exchange in ICT security

Main Activities / Services:

Incident Coordination and Incident Handling.

Reporting of security incidents.

Incident identification, triage, analysis and response.

Technical investigation:

- Incident correlation
- Malware analysis and reverse engineering
- System and network forensic analysis
- Security vulnerability assessment
- Information leak analysis and data mining

International and national CERT/CSIRT cooperation

Vulnerability handling and responsible vulnerability disclosure (on incident).

Awareness / News via CIRCL newsletter

Training and Technical Courses (PDF Catalogue)

Incident Handling Support Tools and Services

URL Abuse to check and review security of URLs

CVE-search + Common Vulnerabilities and Exposures (CVE) web interface and API

IP address to ASN mapping "whois" service including 4 years of historical data

Passive DNS, historical DNS records database (access on request, contact us)

Passive SSL services, historical database of SSL certificate per IP address (access on request, contact us)

Dynamic malware analysis platform (access on request, contact us)

Threat indicators sharing platform for private sector - MISP (access on request, contact us)

Data Feeds and Early Detection Network

Private and public organizations in Luxembourg can benefit from their early detection network by *hosting a sensor in their unused network spaces*

CIRCL provides a contextual feed containing all software vulnerabilities including visibility ranking in Luxembourg

Supporting all private sector, communes and non-governmental entities in Luxembourg Coordination / Management: Team Roles and Tasks

Operational Core Team

Operational Support Team

Development Team

Inclusion

Business and Legal Support Team

Information Recorded/Exchanged with Stakeholders (& who gets access and how shared)

4SECURail - GA 881775 81 | 92







For all clients (see below): Incidents, Malware database, Threat indicators database, etc.

Platforms / Detection Tools / Prevention Tools / Sharing Tools

- Dynamic malware analysis platform (access on request).
- Threat indicators sharing platform for private sector MISP (access on request).

Incident Handling Support Tools and Services

URL Abuse to check and review security of URLs

CVE-search Common Vulnerabilities and Exposures (CVE) web interface and API

https://cve.mitre.org

IP address to ASN mapping whois service including 4 years of historical data

Passive DNS, historical DNS records database (on request)

Passive SSL services, historical database of SSL certificate per IP address (on request)

Data Feeds and Early Detection Network

Publications on Cyber Security Issues

http://www.circle.lu/pub/

Digital First Aid Kit

The Digital First Aid Kit provides preliminary support for people facing the most common types of digital threats. The Kit offers a set of self-diagnostic tools for citizen, human rights defenders, bloggers, activists and journalists facing attacks themselves, as well as providing guidelines for digital first responders to assist a person under threat.

Sharing Information with other orgs

Sharing with National authorities and collaborating CSIRTs.

Other Salient features

Major trainer in MISP, and active in MISP development.

CSIRT Example 3: EU Rail IM (anonymised example)

Organisation/Owner EU Rail Anonymised Example

Main Activities / Services

Response.

Lead and coordinate actions in prevention or in reaction to an information system (IS) security incident.

Support and resolution of incidents by providing personnel and analysis where needed.

Deploy sensitive or secure information (SSI) crisis management (operational) for any major incident.

Prevention.

Conduct cyber security monitoring of networks and operational systems.

Support examination and analysis of alerts.

Define preventive measures for known cyber threats and noted attempted intrusions.

Organise defences such as patches and signature databases for all relevant systems.

Collaboration.

Collaborate with all security departments, security teams, and other stakeholders to protect the company and its customers, including working with suppliers, brand misuse or other frauds aimed at customers (e.g. phishing and other Internet based frauds).

Inclusion (departments/partners/etc.)

All departments or teams managing IT and OT

Team Roles and Tasks (as per above services)

Process management.

Manage/conduct IT/Network monitoring.

Manage and deliver response to security incidents.

Periodic survey of systems - updating of preventive measures (new measures / threats).

Manage and deliver 24/7 contact for all operational units / systems.

Coordination / Management

Coordination of security teams/ actors in operational units.

Information Recorded/Exchanged with Stakeholders (& who gets access and how shared)

4SECURail - GA 881775 82 | 92







Attempted/actual intrusions, irregularities in network activity, phishing & brand fraud.

Platform used

Various Intranet platforms for security teams, plus database of threats.

Detection / Prevention tools used

1. Private adaptations to Firewalls, 2. Network Security Solution (Commercial – includes analysis, detection, and forensic analysis tools).

Shared Threat Intelligence / Collaboration Tools (e.g. MISP etc.)

MISP with access by all teams, added facility for teams to declare new items for inclusion.

Intranet-based "security notices" of events / items of interest for all teams.

Sharing Information with other orgs?

Twitter account informs agents / public about cyber threats (e.g. Phishing)

CSIRT Example 4: NATO NCIA NCIRC-TC

Organisation/Owner

NATO Computer Incident Response Capability - Technical Centre (NCIRC TC, Brussels)

https://www.ncia.nato.int

Main Activities / Services

Protection of all NATO sites and critical systems.

Centralised and 24-hour cyber defence support to NATO sites and systems. Handling of, and reporting on, any cyber incidents.

Disseminating incident-related information to system/security management and users. Deploying Rapid Reaction Teams (RRT) to support the protection of NATO or Allied networks.

Sharing cyber intelligence with all sites and strategic partners.

Sharing best practices with all sites and strategic partners.

Advising technical operations on how to improve cyber incident prevention, resilience and response capabilities.

Conducting exercises such as an annual "Cyber Coalition Exercise" to both *test and demonstrate* cyber incident prevention and response capabilities.

Inclusion (departments/partners/etc.): All NATO sites, technical & cyber security teams.

Team Roles and Tasks: Central team deliver services as above; local teams deliver on-site support such as logging, monitoring, identifying risks / threats, etc.

Coordination / Management: NCIA coordinates all NATO site teams

Information Recorded/Exchanged with Stakeholders

(& who gets access and how shared) All known malware / cyber threats are recorded in a database and shared with MISP users. MISP instances linked, e.g. DefCERT NL, BEL MOD.

Platform used: Public and Private web platforms for groups + MISP (see below).

Detection / Prevention tools used: Latest tools advised to teams (list not available)

Shared Threat Intelligence / Collaboration Tools (e.g. MISP etc.):

MISP – developed for NCIRC TC. Used by all NATO sites and strategic partners.

Sharing Information with other organisations.

NATO NCIA shares with European Union (EU), United Nations (UN), Council of Europe and the Organization for Security and Cooperation in Europe (OSCE) – including a Technical Arrangement on Cyber Defence to better prevent and respond to cyber-attacks (framework for exchanging information and the sharing of best practices between emergency response teams).

Partnership with industry uses national CSIRTs/CERTs, and NATO member countries' industry representatives, for information sharing, exercises, education and training.

Other Salient features

MISP allows sharing of technical characteristics of malware within a trusted community, *without having to share information about the context of the incident*. MISP provides mechanisms for automatic import and export of data and interfacing with other systems. The aim is to speed up detection of incidents and production of defence countermeasures, especially for malware that is not yet blocked by protection or is part of sophisticated targeted intrusion attempts.

CSIRT Example 5: ENISA Essential Model

4SECURail - GA 881775 83 | 92







Organisation/Owner

ENISA — based on ENISA guidance and reflections on EU status (typical elements) https://www.enisa.europa.eu/publications/csirt-setting-up-guide

Main Activities

Deploy a team of security experts to respond to computer security incidents.

Ensure 24/7 support since events can happen any time.

Monitor systems to detect intrusions /attempts.

Monitor cyber threat intelligence landscape to identify all/new risks and remedies.

Identify intrusions / attempted intrusions and deploy response.

Receive alerts from stakeholders regarding risks/threats/events and react/support.

Deploy forensic tools / IDS / threats databases etc. to support all activities.

Deploy communication facilities for receiving alerts / sending alerts / guidance.

Provide preventative and educational services for the constituency to mitigate risks and minimise the number of required responses.

Collaborate with relevant related CSIRTs to ensure shared benefit in security.

Specific Services (From ENISA report - adapted from CERT-CC - core services in bold)

Reactive Services	Proactive Services	Artifact Handling
 Alerts and Warnings Incident Handling Incident analysis Incident response 	 Announcements Technology Watch Security Audits or Assessments 	 Artifact analysis Artifact response Artifact response coordination
 support Incident response coordination Incident response on site Vulnerability Handling 	 Configuration and Maintenance of Security Development of Security Tools Intrusion Detection 	Security Quality Management Risk Analysis Business Continuity and
 Vulnerability analysis Vulnerability response Vulnerability response coordination 	 Services Security-Related Information Dissemination 	 Disaster Recovery Security Consulting Awareness Building Education/Training Product Evaluation or Certification

Inclusion (departments/partners/etc.)

All organisational technical teams / security teams (can be multiple sites).

Team Roles and Tasks

Roles and tasks are defined by the selected services from the set above. See ENISA guide for low-level detail on specific services and their tasks / data flows / etc.

Coordination / Management (adapted from ENISA model).

Define the Mission Statement / Objectives / Key aims /Info Security Policy.

Define the CSIRT services to deliver the stated Objectives.

Define an organisational structure / management to deliver the services.

Allocate staff to deliver the services.

Define the communication approach to the constituents.

Design the financial model to support the above elements (cost / revenue).

Organise cooperation with other relevant CSIRTs and initiatives.

Management / Support Team / Roles:- General manager.

- Office manager.-

Accountant. - Communication

consultant.- Legal consultant.

Operational Technical Team / Roles:

4SECURail - GA 881775 84 | 92







- Technical team leader.- Technical CSIRT technicians, delivering the CSIRT services.-

Researchers.

- External experts as needed.

Business Model:

- Independent entity
- Embedded entity
- Campus model (set of collaborating CSIRTs)
- Virtual team (spread across a set of organisations not from ENISA document*)

Information Recorded/Exchanged with Stakeholders

Threat intelligence – known risks, mitigation, remedies (database).

Cyber events – intrusions, attempts, logged irregularities, etc.

Access by all stakeholders in principle, plus suppliers whose products are unsafe, and collaborating CSIRTs.

Platforms used: Not addressed since it is a general guide.

Shared Threat Intelligence / Collaboration Tools (e.g. MISP etc.): Not addressed

Sharing Information with other organisations: addressed as a potential action if relevant related CSIRTs can be identified.

Other Salient features

This is based on a guide, which in turn is derived from practical experience.

4SECURail - GA 881775 85 | 92







13.2 Annex 2 – Summarised CSIRT Coordination Examples

CSIRT Coordination Example 1: CERT-CC http://www.cert.org/

Organisation/Owner http://www.cert.org/

Carnegie Mellon CERT Coordination Centre (CERT CC) via Software Engineering Institute

Main Activities

- Coordinate a set of CERTs (what we call CSIRTs).
- Focal point for reporting security vulnerabilities / facilitating correction.
- Analysing threat info. to develop and share countermeasures / prevention tech.
- Provide model for others to develop incident response teams (CERT).
- Raise awareness and understanding of security trends and issues.

Specific Services*

- Security Alerts / Announcements
- Vulnerability Analysis / Risk Analysis for Clients
- Artifact Analysis for Clients
- Auditing and Penetration Testing
- CSIRT guidance / Education and Training
- Incident tracing
- Open sharing of risks knowledge https://twitter.com/certcc?lang=en

Inclusion (departments/partners/etc.)

US Government, Education and Business CERTs / other Security Teams

Coordination Roles and their Tasks

- Engage stakeholders and organise stakeholder membership
- Identify educational needs and organise education
- Organise and manage **Specific Services** (see list items *)
- Operate Specific Services (as above *)
- Implement / Manage Content / Operate *Threats Database*
- Facilitate communication between CERTs (incidents, etc.)

Information Recorded/Exchanged with Stakeholders

- Threat library (risks and remedies)
- New threats / new remedies (shared with stakeholders)

Tools used for Recording / Sharing Threat Intelligence

- CERT-CC Vulnerabilities Database : https://www.kb.cert.org/vuls/
- National Vulnerabilities Database : https://nvd.nist.gov
- Vulnerability Archive : https://github.com/CERTCC/Vulnerability-Data-Archive

Other Salient features

- Method for quick notification (speed reduces damage to others).
- Common policies and procedures.
- Automation of incident handling tasks (speed reduces damage to others).
- Methods to collaborate and share information with others.
- Easy and efficient way to sort through incoming information.

Overview: CERT CC is short for the Computer Emergency Response Team Coordination Centre. CERT was started in December 1988 by the Defence Advanced Research Projects Agency (DARPA), a part of the U.S. Department of Defence, after the Morris Worm disabled about 10% of all computers connected to the Internet. CERT/CC is located at the Software Engineering Institute (SEI), a federally funded research centre operated by Carnegie Mellon University.

CERT CC studies Internet security vulnerabilities, publishes security alerts, and provides services to organisations that have been attacked. CERT CC research activities include WAN computing and developing improved Internet security. The organization also provides training to incident response professionals.

CSIRT Coordination Example 2: FIRST - Forum of Incident Response and Security Teams

Organisation/Owner

FIRST https://www.first.org

Main Activities

4SECURail - GA 881775 86 | 92







- Support 500+ CSIRTs in 80+ countries world-wide.
- Education, technical support, database provision.

Specific Services

- Promote development of quality security products, policies and services.
- Identify/develop and share best computer security practices.
- Promote creation and development of Incident Response teams.
- Facilitate members in using and sharing their combined knowledge, skills and experience to ensure safer and more secure electronic environments.
- Courses, Conferences, Training programmes.
- Support to cyber security standards.

Inclusion (departments/partners/etc.)

FIRST is a membership organisation that both helps to create effective CSIRTs, and then coordinates and facilitates their collaboration, and their development.

Coordination Roles and their Tasks

- Roles are as per services above
- Training and Education (used by ITU for capacity building).
- Conferences.
- Organising and supporting Special Interest Groups (SIGs).

Information Recorded/Exchanged with Stakeholders

- Contacts information for other CSIRTs in the network.
- Threat intelligence and incidents via database.
- Supporting information (cases, reports, etc.).

Tools used for Recording / Sharing Threat Intelligence

- MISP database is used and made accessible to all members.

https://www.first.org/global/sigs/information-sharing/misp

Other Salient features

- FIRST was formed to support "normalisation" and "collaboration" as CSIRTs/CERTs rapidly emerged.
- FIRST is non-profit, being only for charitable and educational purposes.
- Members are "Response Teams".

Overview: FIRST is an international confederation of trusted computer incident response teams who cooperatively handle computer security incidents and promote incident prevention programs. FIRST members develop and share technical information, tools, methodologies, processes and best practices. (Source: FIRST web site, February 2020)

CSIRT Coordination Example 3: EC NIS CSIRT Network (European) https://ec.europa.eu/digital-single-market/en/nis-cooperation-group

Organisation/Owner: EU-ENISA (n.b. report here combines ENISA/DG/ECG actions)

Main Activities

- Support understanding of NIS Directive and Cyber Security Act + Conformance.
- Coordinate a set of CSIRTs (Governmental and non-Governmental).
- Support CSIRT formation + models for consideration.
- Contact points for reporting security incidents, vulnerabilities, correction.
- Raise awareness and understanding of CSIRT developments.
- Raise awareness of security trends and issues.

Specific Services (main examples – see web site for further details)

- Creation and support of active CSIRT Network.
- Coordinate response to large scale / cross-border cyber security incidents.
- Security Alerts / Announcements (shared between Country CSIRTS via ECN).
- Guide how To Set Up A CSIRT (advice and assistance from ENISA).
- Analysis and reporting of CSIRT maturity.
- Analysing threat information to advise CSIRTs (info notes)
- Provide and manage content for *online cyber security information resource* (e.g. see https://www.enisa.europa.eu/publications for both above)
- CSIRT guidance / Education and Training / Hands-on Support for Cyber Security.

4SECURail - GA 881775 87 | 92







- Pan-European Exercises.
- Support for National Cyber Security Strategies.
- Support CSIRT Capacity Building.
- Studies on relevant security topics to benefit stakeholders.
- Recommendations / advice on cyber security (all areas).
- Support for policy development / Cyber Security certification schemes.

Inclusion:

European country governments and links to their Operators of Essential Services.

Coordination Roles and their Tasks

- Engage stakeholders and organise stakeholder networks (Gov, OES)
- Facilitate communication between CSIRTs in networks (incidents, etc.)
- Identify awareness/educational needs and organise awareness/education
- Organise and manage **Specific Services** (see list items)
- Operate Specific Services (as above)

Information Recorded/Exchanged with Stakeholders

- Threat news and advice.
- Incidents reported via NCP to NIS CSIRT Network.

Tools used for Recording / Sharing Threat Intelligence

- Library of news / reports as above.

Other Salient features

- Publications https://www.enisa.europa.eu/publications
 - Reports on Cyber Security topics
 - Info notes (e.g. threats and mitigation)
 - Opinion papers (e.g. on ISAC cooperation)

4SECURail - GA 881775 88 | 92







13.3 Annex 3 – Attributes type in the MISP format

The list of attribute types is based on the MISP format:

- **AS**: Autonomous system
- aba-rtn: ABA routing transit number
- anonymised: Anonymised value described with the anonymisation object via a relationship
- attachment: Attachment with external information
- authentihash: Authenticode executable signature hash
- **boolean**: Boolean value to be used in objects
- bro: An NIDS rule in the Bro rule-format
- btc: Bitcoin Address
- campaign-id: Associated campaign ID
- campaign-name: Associated campaign name
- cc-number: Credit-Card Number
- cdhash: An Apple Code Directory Hash, identifying a code-signed Mach-O executable file
- chrome-extension-id: Chrome extension id
- **comment**: Comment or description in a human language
- **community-id**: a community ID flow hashing algorithm to map multiple traffic monitors into common flow id
- cookie: HTTP cookie as often stored on the user web client. This can include authentication cookie or session cookie.
- cortex: Cortex analysis result
- **counter**: An integer counter, generally to be used in objects
- country-of-residence: The country of residence of a natural person
- cpe: Common platform enumeration
- dash: Dash Address
- datetime: Datetime in the ISO 8601 format
- dns-soa-email: RFC1035 mandates that DNS zones should have a SOA (Statement Of Authority)
 record that contains an email address where a PoC for the domain could be contacted. This can
 sometimes be used for attribution/linkage between different domains even if protected by whois
 privacy
- domain: A domain name used in the malware
- domain | ip: A domain name and its IP address (as found in DNS lookup) separated by a |
- email-attachment: File name of the email attachment.
- email-body: Email body
- email-dst: A recipient email address
- email-dst-display-name: Email destination display name
- email-header: Email header
- email-message-id: The email message ID
- email-mime-boundary: The email mime boundary separating parts in a multipart email
- email-reply-to: Email reply to header
- email-src: The email address used to send the malware.
- email-src-display-name: Email source display name
- email-subject: The subject of the email
- email-thread-index: The email thread index header
- email-x-mailer: Email x-mailer header
- **filename**: Filename

4SECURail - GA 881775 89 | 92







- **filename | authentihash**: A checksum in md5 format
- **filename | impfuzzy**: Import fuzzy hash a fuzzy hash created based on the imports in the sample.
- **filename|imphash**: Import hash a hash created based on the imports in the sample.
- filename | md5: A filename and an md5 hash separated by a |
- filename | pehash: A filename and a PEhash separated by a |
- filename | sha1: A filename and an sha1 hash separated by a
- filename | sha224: A filename and a sha-224 hash separated by a |
- filename | sha256: A filename and an sha256 hash separated by a |
- filename | sha384: A filename and a sha-384 hash separated by a |
- filename|sha512: A filename and a sha-512 hash separated by a |
- filename | sha512/224: A filename and a sha-512/224 hash separated by a
- filename|sha512/256: A filename and a sha-512/256 hash separated by a |
- **filename|ssdeep**: A checksum in ssdeep format
- filename | tlsh: A filename and a Trend Micro Locality Sensitive Hash separated by a |
- float: A floating point value.
- gene: GENE Go Evtx sigNature Engine
- **github-organisation**: A github organisation
- github-repository: A github repository
- github-username: A github user name
- hassh-md5: hassh is a network fingerprinting standard which can be used to identify specific Client SSH implementations. The fingerprints can be easily stored, searched and shared in the form of an MD5 fingerprint.
- hasshserver-md5: hasshServer is a network fingerprinting standard which can be used to identify specific Server SSH implementations. The fingerprints can be easily stored, searched and shared in the form of an MD5 fingerprint.
- hex: A value in hexadecimal format
- hostname: A full host/dnsname of an attacker
- hostname | port: Hostname and port number separated by a |
- http-method: HTTP method used by the malware (e.g. POST, GET, ...).
- impfuzzy: A fuzzy hash of import table of Portable Executable format
- imphash: Import hash a hash created based on the imports in the sample.
- ip-dst: A destination IP address of the attacker or C&C server
- ip-dst|port: IP destination and port number separated by a |
- ip-src: A source IP address of the attacker
- ip-src|port: IP source and port number separated by a |
- **ja3-fingerprint-md5**: JA3 is a method for creating SSL/TLS client fingerprints that should be easy to produce on any platform and can be easily shared for threat intelligence.
- jabber-id: Jabber ID
- **kusto-query**: Kusto query Kusto from Microsoft Azure is a service for storing and running interactive analytics over Big Data.
- link: Link to an external information
- mac-address: Mac address
- mac-eui-64: Mac EUI-64 address
- malware-sample: Attachment containing encrypted malware sample
- malware-type: Type of the malware (e.g. RAT, Ransomware, etc)
- md5: A checksum in md5 format

4SECURail - GA 881775 90 | 92







- **mime-type**: A media type (also MIME type and content type) is a two-part identifier for file formats and format contents transmitted on the Internet
- **mobile-application-id**: The application id of a mobile application
- mutex: Mutex, use the format \BaseNamedObjects\
- named pipe: Named pipe, use the format .\pipe\
- **other**: Other attribute
- pattern-in-file: Pattern in file that identifies the malware
- pattern-in-memory: Pattern in memory dump that identifies the malware
- pattern-in-traffic: Pattern in network traffic that identifies the malware
- payment-details: Payment details
- pdb: Microsoft Program database (PDB) path information
- pehash: PEhash a hash calculated based of certain pieces of a PE executable file
- port: Port number
- regkey: Registry key or value
- regkey | value: Registry value + data separated by |
- sha1: A checksum in sha1 format
- sha224: A checksum in sha-224 format
- sha256: A checksum in sha256 format
- sha384: A checksum in sha-384 format
- sha512: A checksum in sha-512 format
- sha512/224: A checksum in the sha-512/224 format
- sha512/256: A checksum in the sha-512/256 format
- **sigma**: Sigma Generic Signature Format for SIEM Systems
- size-in-bytes: Size expressed in bytes
- snort: An IDS rule in Snort rule-format
- ssdeep: A checksum in ssdeep format
- stix2-pattern: STIX 2 pattern
- target-email: Attack Targets Email(s)
- target-external: External Target Organizations Affected by this Attack
- target-location: Attack Targets Physical Location(s)
- target-machine: Attack Targets Machine Name(s)
- target-org: Attack Targets Department or Organization(s)
- target-user: Attack Targets Username(s)
- text: Name, ID or a reference
- threat-actor: A string identifying the threat actor
- tlsh: A checksum in the Trend Micro Locality Sensitive Hash format
- twitter-id: Twitter ID
- uri: Uniform Resource Identifier
- url: ur
- user-agent: The user-agent used by the malware in the HTTP request.
- vulnerability: A reference to the vulnerability used in the exploit
- weakness: A reference to the weakness used in the exploit
- whois-creation-date: The date of domain's creation, obtained from the WHOIS information.
- whois-registrant-email: The e-mail of a domain's registrant, obtained from the WHOIS information.
- whois-registrant-name: The name of a domain's registrant, obtained from the WHOIS information.
- whois-registrant-org: The org of a domain's registrant, obtained from the WHOIS information.

4SECURail - GA 881775 91 | 92







- **whois-registrant-phone**: The phone number of a domain's registrant, obtained from the WHOIS information.
- whois-registrar: The registrar of the domain, obtained from the WHOIS information.
- windows-scheduled-task: A scheduled task in windows
- windows-service-displayname: A windows service's displayname, not to be confused with the windows-service-name. This is the name that applications will generally display as the service's name in applications.
- **windows-service-name**: A windows service name. This is the name used internally by windows. Not to be confused with the windows-service-displayname.
- **x509-fingerprint-md5**: X509 fingerprint in MD5 format
- x509-fingerprint-sha1: X509 fingerprint in SHA-1 format
- x509-fingerprint-sha256: X509 fingerprint in SHA-256 format
- xmr: Monero Addressyara: Yara signature
- **zeek**: An NIDS rule in the Zeek rule-format

4SECURail - GA 881775 92 | 92